
General Clinical Pharmacology Considerations for Pediatric Studies of Drugs, Including Biological Products Guidance for Industry

DRAFT GUIDANCE

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**U.S. Department of Health and Human Services
Food and Drug Administration
Center for Drug Evaluation and Research (CDER)**

**September 2022
Clinical Pharmacology
Revision 1**

General Clinical Pharmacology Considerations for Pediatric Studies of Drugs, Including Biological Products Guidance for Industry

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1 **General Clinical Pharmacology Considerations for Pediatric Studies**
2 **of Drugs, Including Biological Products**
3 **Guidance for Industry¹**
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6 This draft guidance, when finalized, will represent the current thinking of the Food and Drug
7 Administration (FDA or Agency) on this topic. It does not establish any rights for any person and is not
8 binding on FDA or the public. You can use an alternative approach if it satisfies the requirements of the
9 applicable statutes and regulations. To discuss an alternative approach, contact the FDA staff responsible
10 for this guidance as listed on the title page.
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15 **I. INTRODUCTION**
16

17 This guidance assists sponsors of investigational new drug applications (INDs) and applicants of
18 new drug applications (NDAs) under section 505 of the Federal Food, Drug, and Cosmetic Act
19 (the FD&C Act), biologics license applications (BLAs) under section 351(a) of the Public Health
20 Service Act (PHS Act), and supplements to such applications who are planning to conduct
21 clinical studies in pediatric populations.^{2,3,4} In addition, this guidance assists clinical
22 investigators in the design and planning of, and Institutional Review Boards (IRBs) in the
23 assessment of, clinical studies in pediatric populations.
24

25 Effectiveness, safety, or dose-finding studies in pediatric populations involve gathering clinical
26 pharmacology information, such as information regarding a product's pharmacokinetics and
27 pharmacodynamics, to inform dose selection and individualization. This guidance addresses
28 general clinical pharmacology considerations for conducting studies so that the dosing and safety

¹ This guidance has been prepared by the Pediatric Working Group of the Office of Clinical Pharmacology in conjunction with the Pediatric Subcommittee of the Medical Policy Coordinating Committee in the Center for Drug Evaluation and Research at the Food and Drug Administration.

² For the purposes of this guidance, the term *sponsor* refers to both sponsors and applicants.

³ For purposes of this guidance, references to *drugs* includes drugs approved under section 505 of the FD&C Act (21 U.S.C. 355) and biological products licensed under 351(a) of the PHS Act (42 U.S.C. 262(a)) that are regulated as drugs. Hereafter, the term *drug* will be used to refer to all such products.

⁴ This guidance is applicable to BLAs submitted under section 351(a) of the PHS Act. For the Agency's thinking regarding clinical pharmacology considerations for BLAs submitted under section 351(k), see the FDA guidance entitled *Clinical Pharmacology Data to Support a Demonstration of Biosimilarity to a Reference Product* (December 2016). We update guidances periodically. For the most recent version of a guidance, check the FDA guidance web page at <https://www.fda.gov/RegulatoryInformation/Guidances/default.htm>. Additionally, for information about the Pediatric Research Equity Act (PREA) (section 505B of the FD&C Act) in the context of biosimilar applications, see the FDA guidance entitled *Questions and Answers on Biosimilar Development and the BPCI Act (Revision 2)* (September 2021).

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29 information for drugs in pediatric populations can be sufficiently characterized, leading to well-
30 designed trials to evaluate effectiveness.

31
32 In general, this guidance focuses on the clinical pharmacology information (e.g., exposure-
33 response, pharmacokinetics, and pharmacodynamics) that supports findings of effectiveness and
34 safety and helps identify appropriate doses in pediatric populations. This guidance also describes
35 how quantitative approaches (i.e., pharmacometrics) can use disease and exposure-response
36 knowledge from relevant prior clinical studies to help design and evaluate future pediatric
37 studies.

38
39 This guidance does not describe: (1) the standards for the approval of drugs in the pediatric
40 population; (2) the determination that the course of a disease is the same in adults and pediatric
41 populations; or (3) the clinical pharmacology studies for the development of vaccine therapies,
42 blood products, or other products not regulated by the Center for Drug Evaluation and Research.

43
44 In general, FDA’s guidance documents do not establish legally enforceable
45 responsibilities. Instead, guidances describe the Agency’s current thinking on a topic and
46 should be viewed only as recommendations, unless specific regulatory or statutory
47 requirements are cited. The use of the word *should* in Agency guidance means that
48 something is suggested or recommended, but not required.

49

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II. BACKGROUND

51

52

53 Over the past several decades, the FDA has tackled the problem of inadequate testing of drugs in
54 pediatric patients and inadequate pediatric use information in drug labeling. The Food and Drug
55 Administration Modernization Act of 1997 (FDAMA) addressed the need for improved
56 information about the use of drugs in the pediatric population by establishing incentives for
57 conducting pediatric studies on drugs for which exclusivity or patent protection exists.⁵
58 Congress subsequently passed the Best Pharmaceuticals for Children Act (BPCA)⁶ in 2002 and
59 the Pediatric Research Equity Act (PREA) in 2003.⁷ Both BPCA and PREA were reauthorized
60 in 2007.⁸ In 2010, the Biologics Price Competition and Innovation Act extended certain
61 provisions of the BPCA to biological products.⁹ In 2012, BPCA and PREA were made
62 permanent under Title V of the FDA Safety and Innovation Act (FDASIA).¹⁰

63

⁵ Public Law No. 105-115, 111 Stat. 2296 (November 21, 1997).

⁶ Public Law No. 107-109, 115 Stat. 1408 (January 4, 2002).

⁷ Public Law No. 108-155, 117 Stat. 1936 (December 3, 2003).

⁸ Food and Drug Administration Amendments Act of 2007 (FDAAA), Public Law No. 110-85, 121 Stat. 823 (September 27, 2007).

⁹ See section 351(m) of the PHS Act (42 U.S.C. 262(m)).

¹⁰ Public Law No. 112-144, 126 Stat. 993 (July 9, 2012).

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64 Under BPCA, sponsors of certain applications and supplements filed under section 505 of the
65 FD&C Act and under section 351(a) of the PHS Act can obtain an additional six months of
66 exclusivity if, in accordance with the requirements of the statute, the sponsor submits
67 information responding to a Written Request from the Secretary relating to the use of a drug in
68 the pediatric population.¹¹
69

70 Under PREA, sponsors of certain applications and supplements filed under section 505 of the
71 FD&C Act or section 351(a) of the Public Health Service Act are required to submit pediatric
72 assessments, unless they receive an applicable waiver or deferral of this requirement.^{12,13} If
73 applicable, sponsors must submit a request for a deferral or waiver as part of an initial pediatric
74 study plan (iPSP)¹⁴ (see section V of this guidance).
75

76 The FD&C Act requires a description of pediatric study data in labeling arising from study data
77 submitted in response to a Written Request under BPCA and/or data from studies required under
78 PREA, whether the findings are positive, negative, or inconclusive.¹⁵ The PREA requirements
79 are triggered by the submission of an application or supplement for a drug under section 505 of
80 the FD&C Act or section 351 of the PHS Act for a new active ingredient, new indication, new
81 dosage form, new dosing regimen, or new route of administration.¹⁶ If a full or partial waiver is
82 granted under PREA because there is evidence that the drug would be ineffective or unsafe in
83 some or all pediatric populations, the information must be included in the product's labeling.¹⁷
84

85 This guidance addresses the clinical pharmacology considerations of any planned pediatric study,
86 whether or not it is conducted pursuant to BPCA or PREA.¹⁸
87

88

III. CLINICAL PHARMACOLOGY CONSIDERATIONS

89

90 Clinical pharmacology studies in the pediatric population should be conducted in individuals
91 with the disease which the drug is intended to treat, or in rare instances, in those who are at risk
92 of this disease. Identifying the appropriate pediatric population to study should take into
93

¹¹ Section 505A of the FD&C Act, 21 U.S.C. 355a.

¹² Section 505B of the FD&C Act, 21 U.S.C. 355c.

¹³ For more information, see the FDA draft guidance entitled *How to Comply with the Pediatric Research Equity Act* (September 2005). When final, this guidance will represent the Agency's current thinking on this topic.

¹⁴ Section 505B(e)(2)(B) of the FD&C Act, 21 U.S.C. 355c(e)(2)(B).

¹⁵ Section 505A(j) of the FD&C Act, 21 U.S.C. 355a(j); Section 505B(g)(2) of the FD&C Act, 21 U.S.C. 355c(g)(2).

¹⁶ Section 505B(a)(1) of the FD&C Act, 21 U.S.C. 355c(a)(1).

¹⁷ Section 505B(a)(5)(D) of the FD&C Act, 21 U.S.C. 355c(a)(5)(D).

¹⁸ For more information, please see the FDA guidance entitled *General Clinical Pharmacology Considerations for Neonatal Studies for Drugs and Biological Products* (July 2022).

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94 consideration: 1) the disease; 2) the profile of the drug under study; 3) scientific and ethical
95 justifications; and 4) developmental changes in the pediatric population.

96
97 Sponsors should address the entire pediatric age range (birth to <17 years of age¹⁹) in their iPSP
98 (waivers and deferrals of the requirements under PREA may be appropriate for specific age
99 ranges). The pharmacokinetics of a drug is typically evaluated over the entire pediatric age
100 range in which the agent will be used. See the FDA guidance entitled *E11 Clinical Investigation*
101 *of Medicinal Products in the Pediatric Population* (December 2000) for more information. The
102 Center for Drug Evaluation and Research generally divides the pediatric population into the
103 following groups:²⁰

- 104
- 105 • Neonates: Birth up to 1 month^{21,22}
- 106 • Infants: 1 month up to 2 years
- 107 • Children: 2 years up to 12 years
- 108 • Adolescents: 12 years up to younger than 17 years
- 109

110 If other categorizations such as physiologic categories based upon systems ontogeny or disease
111 pathophysiology are used, they should be supported with scientific and developmental data.
112 These categories should not be arbitrarily applied for trial enrollment but can help ensure
113 adequate inclusion of participants across the pediatric age range.

114
115 The measurement or prediction of a drug's pharmacokinetics (exposure) and pharmacodynamics
116 (response) is essential to the clinical pharmacology assessment. It is important to describe the
117 exposure-response relationship of a drug in the pediatric population when possible to enhance
118 the understanding of effective dose ranges or support the ability to extrapolate information from
119 older pediatric participants. A pediatric drug development program should consider the time
120 course of development of the drug metabolizing enzymes, drug excretory systems, transporters
121 and drug target/receptors relevant (if known) to the drug being studied. This can be addressed by
122 characterizing the pharmacokinetics and/or pharmacodynamics of the drug across the appropriate
123 pediatric age range.

124

¹⁹ See 21 CFR 201.57(c)(9)(iv).

²⁰ In 1994, the FDA revised its regulations to include more complete information about the use of a drug in pediatric populations. See the final rule on Specific Requirements on Content and Format of Labeling for Human Prescription Drugs; Revision of "Pediatric Use" Subsection in the Labeling, 59 FR 64240, 64241-42, (December 13, 1994). Pediatric age groups are described in the preamble to that final rule. Although the Agency has since further revised those labeling requirements (see the final rule on Requirements on Content and Format of Labeling for Human Prescription Drug and Biological Products, 71 FR 3922 (January 24, 2006)), the Agency's general thinking regarding these pediatric subpopulations has remained the same.

²¹ In this guidance, as in the FDA guidance entitled *E11(R1) Addendum: Clinical Investigation of Medicinal Products in the Pediatric Population* (April 2018), the neonatal period is defined for the term and post-term newborn as the day of birth plus 27 days, and for the preterm newborn, as the day of birth, through the expected date of delivery plus 27 days.

²² For more information, please see the FDA guidance entitled *General Clinical Pharmacology Considerations for Neonatal Studies for Drugs and Biological Products* (July 2022).

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125 **A. Pharmacokinetics**

126
127 Pharmacokinetic (PK) measures, such as area under the curve (AUC) and maximum
128 concentration (C_{max}), and parameters such as clearance (CL), half-life, and volume of
129 distribution, reflect the absorption (A), distribution (D), and excretion (E) of a drug from the
130 body. Drugs can be eliminated in the unchanged (parent) form or undergo metabolism (M) to
131 one or more active and inactive metabolites. This overall set of processes is often referred to as
132 ADME, which ultimately determines the systemic exposure to a drug and its metabolites after
133 drug administration. This systemic exposure, reflected as drug or metabolite concentrations or
134 both, is generally correlated with both beneficial and adverse drug effects. All drugs show inter-
135 and intra-individual variability in PK measures and parameters.

136
137 In the pediatric population, growth and developmental changes in the factors that influence
138 ADME can lead to changes in PK parameters which can lead to changes in drug
139 response/adverse effects. Specifically, the ontogeny of drug metabolizing enzymes, transporters,
140 and receptors should be taken into account when planning and analyzing data from pediatric PK
141 studies.

142
143 The methodological issues in designing pediatric PK studies have been reviewed previously.²³
144 Special areas of importance in planning pediatric PK studies are discussed in the following
145 paragraphs.

146 1. *Absorption*

147
148
149 Developmental changes in the pediatric population that can affect absorption include effects on
150 gastric acidity, rates of gastric and intestinal emptying, surface area of the absorption site,
151 gastrointestinal drug-metabolizing enzyme systems, gastrointestinal permeability, biliary
152 function, and transporter expression. Similarly, developmental changes in skin, muscle, and fat,
153 including changes in water content and degree of vascularization, can affect absorption patterns
154 of drugs delivered by intramuscular, subcutaneous, or percutaneous absorption.²⁴ See section
155 V.D for a discussion on the effect of the formulation on drug absorption.

156 2. *Distribution*

157
158
159 Distribution of a drug can be affected by changes in body composition, such as changes in total
160 body water and adipose tissue, which are not necessarily proportional to changes in total body
161 weight. Plasma protein binding and tissue-binding changes arising from changes in body
162 composition with growth and development can also influence distribution. Differences between
163 the pediatric and adult populations in blood flow to an organ, such as the brain, can also affect
164 the distribution of a drug in the body.

²³ Burckart, GJ, KE Estes, R Leong, Y Mulugeta, V Tandon, J Wang, DR Abernethy, and PR Jadhav, 2012, Methodological Issues in the Design of Pediatric Pharmacokinetic Studies, *Pharm Med*, 26:13-22.

²⁴ Hong, L and S Rosenbaum, 2014, Developmental Pharmacokinetics in Pediatric Populations, *J Pediatr Pharmacol Ther*, 19(4):262-276.

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3. Metabolism

Drug metabolism commonly occurs in the liver, but can also occur in the blood, gastrointestinal wall, kidney, lung, and skin. Developmental changes in metabolizing capacity can affect both bioavailability and elimination, depending on the degree to which intestinal and hepatic metabolic processes are involved.²⁵ Developmental changes in drug metabolism are well recognized, and information on the ontogeny of drug metabolism in newborns, infants, and children is now included in modeling approaches to predicting drug elimination in these groups. Both the rates of metabolite formation and the principal metabolic pathway can be different in the pediatric population compared to adults and within the pediatric population. In vitro studies performed early in drug development can be useful in identifying the metabolic pathways for a drug. See the FDA guidance entitled *In Vitro Drug Interaction Studies - Cytochrome P450 Enzyme- and Transporter-Mediated Drug Interactions* (January 2020) for more information.

4. Excretion

Drug excretion by the kidney is the net result of glomerular filtration, tubular secretion, and tubular reabsorption. Because these processes mature at different rates in the pediatric population, age can affect the systemic exposure of drugs when renal excretion is a dominant pathway of elimination. The maturation of other excretory pathways, including biliary and pulmonary routes of excretion, is also important.

5. Protein Binding

Protein binding to a drug or its metabolites can change with age and concomitant illness. In certain circumstances, an understanding of protein binding is important to interpret the data from a blood level measurement and to determine appropriate dose adjustments.²⁶ In vitro plasma protein binding studies can determine the extent of binding of the parent and the major active metabolite(s) and identify specific binding proteins, such as albumin and alpha-1 acid glycoprotein.

6. Clearance

Clearance of drugs as a function of age and body weight is generally a valuable parameter for determining the dose in the pediatric population, and drug clearance has provided a valuable tool in the assessment of pediatric clinical pharmacology studies. Scaling of drug clearance from one age group to another is a commonly used approach.

²⁵ Leeder, JS, 2004, Translating Pharmacogenetics and Pharmacogenomics into Drug Development for Clinical Pediatrics and Beyond, *Drug Disc Today*, 9(13):567-573.

²⁶ Kearns, GL, SM Abdel-Rahman, SW Alander, DL Blowey, JS Leeder, and RE Kauffman, 2003, Developmental Pharmacology - Drug Disposition, Action, and Therapy in Infants and Children, *NEJM*, 349:12:1157-1167.

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204 **B. Pharmacodynamics**

205
206 Sponsors should collect and analyze PK and, whenever possible, pharmacodynamic (PD) data in
207 pediatric studies to determine how the two are linked (i.e., the PK-PD or exposure-response
208 relationship). PD data can include the effect of the drug on biomarkers or clinical endpoints for
209 both effectiveness and safety. These measurements can allow a better understanding of whether
210 the PK-PD relationships of the drug in pediatrics are similar to those observed in adults and can
211 help derive rational dosing strategies in pediatrics.

212
213 If the clinical endpoint cannot be measured directly because the effect is delayed or infrequent,
214 then the selection of an appropriate biomarker to substitute for the clinical effectiveness or
215 toxicity endpoint is essential. Endpoint selection is a critical part of pediatric study design.²⁷

216 **C. Pharmacogenomics**

217
218 Documentation that genetic differences can impact drug exposure and response is increasing,²⁸
219 but the relationship between genomic profiles and developmentally regulated gene expression
220 has not been extensively studied in pediatric populations. Genotype-phenotype relationships
221 observed in adults are not always representative of those observed in pediatric populations,
222 particularly neonates and infants.²⁹ Nevertheless, if drug exposure and/or response is dependent
223 on a well-known pharmacogenomic biomarker (e.g., cytochrome P4502D6), collecting and
224 analyzing pharmacogenetic samples in a pediatric clinical pharmacology study could provide
225 additional information for the interpretation of the PK and PD results. See the FDA guidance
226 entitled *Clinical Drug Interaction Studies - Cytochrome P450 Enzyme- and Transporter-*
227 *Mediated Drug Interactions* (January 2020) for more information.

229 230 231 **IV. ETHICAL CONSIDERATIONS**

232
233 FDA-regulated clinical investigations are governed, in part, by IRB regulations in 21 CFR Part
234 56 and the human subject protection regulations in 21 CFR Part 50. The requirements in 21 CFR
235 Part 50, subpart D, Additional Safeguards for Children in Clinical Investigations, apply to FDA-
236 regulated clinical pharmacology studies that enroll pediatric participants. If the proposed
237 intervention or procedure does not offer a prospect of direct clinical benefit to the individual
238 child, these safeguards restrict the allowable risk to which a pediatric participant can be exposed
239 in a clinical investigation to minimal risk (21 CFR 50.51) or no more than a minor increase over

²⁷ Green, DJ, JM Burnham, P Schuette, XI Liu, BM Maas, L Yao, SK McCune, J Chen, JN van den Anker, and GJ Burckart, 2018, Primary Endpoints in Pediatric Efficacy Trials Submitted to the US FDA, *J Clin Pharmacol* 58(7):885-890.

²⁸ Food and Drug Administration: Table of Pharmacogenomic Biomarkers in Drug Labeling (June 2021)), available at: <https://www.fda.gov/media/124784/download> (Accessed December 21, 2021).

²⁹ Green, DJ, P Mummaneni, IW Kim, JM Oh, M Pacanowski, and GJ Burckart, 2016, Pharmacogenomic Information in FDA-Approved Drug Labels: Application to Pediatric Patients, *Clin Pharmacol Ther*, 99(6):622-632.

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240 minimal risk (21 CFR 50.53) unless the protocol is referred to the FDA by the IRB and allowed
241 to proceed under 21 CFR 50.54 (see further description below).

242
243 Clinical pharmacology studies generally do not provide a direct clinical benefit to individual
244 pediatric participants and must therefore present minimal risk (21 CFR 50.51) or no more than a
245 minor increase over minimal risk (21 CFR 50.53) in order to be approved by an IRB under 21
246 CFR Part 50, subpart D. However, if a clinical pharmacology study offers the prospect of direct
247 benefit to the participant, such as by ensuring that serum levels of a drug remain within the
248 therapeutic range, then the study potentially could be approvable by an IRB under 21 CFR 50.52.

249
250 Before initiation of the clinical trial, an IRB must determine that the proposed trial is in
251 compliance with the requirements of 21 CFR 50, subpart D.³⁰ However, if FDA has concerns
252 that the rights and safety of pediatric participants may not be adequately protected, such concerns
253 could present sufficient grounds for the FDA to impose a clinical hold because the investigation
254 could present an unreasonable and significant risk of illness or injury to the pediatric participants
255 (21 CFR 312.42(b)).

256
257 The assessment of a clinical pharmacology protocol under 21 CFR part 50, subpart D depends on
258 whether the investigational drug is being administered: (1) solely for the purposes of obtaining
259 PK data; or (2) in such a way that it offers the pediatric participant a prospect of direct clinical
260 benefit. The two scenarios are discussed further in the case studies below.

261
262 Regardless of the scenario, administration of an investigational drug would generally be
263 considered to represent more than minimal risk and thus would not meet the requirements for
264 approval by an IRB under 21 CFR 50.51 (clinical investigations not involving greater than
265 minimal risk). For IRB approval under 21 CFR 50.53, the pediatric participants must have a
266 disorder or condition that is the focus of the clinical investigation, the investigational drug must
267 present experiences to those subjects that are reasonably commensurate with those inherent in
268 their actual or expected medical, dental, psychological, social, or educational situations, and the
269 clinical investigation must be likely to yield generalizable knowledge about the disease or
270 condition that is of vital importance for the understanding or amelioration of that disorder or
271 condition. For IRB approval of a clinical investigation under 21 CFR 50.52, the pediatric
272 participants must have a prospect of direct clinical benefit from administration of the
273 investigational product, the risk to the pediatric participants must be justified by the anticipated
274 benefit, and the relation of the anticipated benefit to the risk must be at least as favorable to the
275 pediatric participants as that presented by available alternative approaches. Accordingly, healthy
276 pediatric participants (i.e., without a disorder or condition which is the focus of the research)
277 cannot be enrolled in FDA-regulated clinical pharmacology studies unless the Commissioner
278 determines, after consultation with a panel of experts in pertinent disciplines and opportunity for
279 public review and comment, that the conditions in 21 CFR 50.54 are met.³¹ That regulation
280 applies to clinical investigations that are not approvable under 21 CFR 50.51, 50.52, or 50.53 but

³⁰ See 21 CFR 56.109(h) and 21 CFR 56.111(c).

³¹ See the FDA guidance entitled *Process for Handling Referrals to FDA Under 21 CFR 50.54 - Additional Safeguards for Children in Clinical Investigations* (December 2006).

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281 that present an opportunity to understand, prevent, or alleviate a serious problem affecting the
282 health or welfare of children.

283

A. Case 1: IRB Review of a Clinical Pharmacology Study Involving Pediatric 285 Participants Under 21 CFR 50.53

286

287 When the investigational drug is being administered to a pediatric participant with the disease or
288 condition for which the drug is being developed, but the intent of the study is solely for the
289 purpose of obtaining PK data, the risk(s) presented by the investigational drug, the route of
290 administration, and the PK sampling schedule must represent no more than a minor increase over
291 minimal risk (21 CFR 50.53(a)) in order to be approvable by the IRB. Pediatric participants may
292 be exposed to no more than a minor increase over minimal risk if, among other criteria, the
293 intervention or procedure is likely to yield generalizable knowledge about the subjects' disorder
294 or condition that is of vital importance for the understanding or amelioration of that disorder or
295 condition (21 CFR 50.53(c)). Thus, for a clinical investigation to be approved by an IRB under
296 this category, the enrolled pediatric participant must have a disorder or condition that meets these
297 requirements. The FDA interprets "condition" to include being at risk for the disease (disorder)
298 based on, for example, epidemiologic, genetic, and other factors.

299

300 Furthermore, sufficient empirical data regarding the risks of the proposed interventions or
301 procedures should be available to ascertain that the risks are no more than a minor increase over
302 minimal risk (21 CFR 50.53(a)). If available, adult data (including dose-response information)
303 should be considered for this purpose. When there are not enough human data to adequately
304 characterize the risk, then the intervention or procedure generally would not be considered to
305 present no more than a minor increase over minimal risk because the risks of the intervention or
306 procedure would not be known with sufficient accuracy.

307

308 The risks of any blood and/or fluid sampling procedures also must represent no more than a
309 minor increase over minimal risk (21 CFR 50.53(a)). The limited venipunctures to obtain
310 specimens for PK analyses would generally be considered either minimal risk or a minor
311 increase over minimal risk, and therefore could be approvable by the IRB even without the
312 prospect of direct benefit (see 21 CFR 50.51(a) and 50.53(a)). This approach to the analysis of
313 clinical trials is often called a *component analysis of risk*, whereby to determine the overall
314 acceptability of the clinical investigation, the risks and anticipated direct clinical benefits of the
315 interventions included in a protocol are analyzed individually as well as collectively.^{32,33,34}

316

317 An example of a clinical pharmacology study that generally would fall under 21 CFR 50.53 is
318 the pharmacokinetics of the oral administration of a *single dose* of an over-the-counter cough and
319 cold product. To be enrolled in such a study, a child would either be symptomatic from an upper

³² See the National Commission for the Protection of Human Subjects of Biomedical and Behavioral Research, *Research Involving Children: Report and Recommendations of the Commission for the Protection of Human Subjects of Biomedical and Behavioral Research*, (43 FR 2084, 2086), January 13, 1978.

³³ See Preamble to the Final Rule, Additional Safeguards for Children in Clinical Investigations of Food and Drug Administration-Regulated Products, (78 FR 12937, 12937-12950), February 26, 2013.

³⁴ See the FDA guidance entitled *Acute Bacterial Otitis Media: Developing Drugs for Treatment* (October 2012).

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320 respiratory infection (URI) or be at risk for a future URI based on the presence of criteria such as
321 the frequency of past infections, number of people living in the home, or exposure to others in a
322 preschool or school setting. As stated above, the associated blood draws to collect PK samples
323 would generally be considered to be minimal risk (21 CFR 50.51(a)) or no more than a minor
324 increase over minimal risk (21 CFR 50.53(a)) and a single oral dose of the over-the-counter
325 cough and cold product would generally be considered as no more than a minor increase over
326 minimal risk (21 CFR 50.53(a)), thus allowing the study to proceed under 21 CFR 50.53.

327
328 If administration of a single dose of an investigational drug exceeds a minor increase over
329 minimal risk (or there are insufficient data available to make that determination), the clinical
330 pharmacology study either would be required to meet the requirements in 21 CFR 50.52 (as
331 discussed below) or would require referral for review under 21 CFR 50.54 (assuming that the
332 other requirements of that regulation were met).

B. Case 2: IRB Review of a Clinical Pharmacology Study Involving Pediatric Participants Under 21 CFR 50.52

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336
337 The administration of an investigational drug with more than a minor increase over minimal risk
338 could be approved by an IRB if the level of risk exposure is justified by a sufficient prospect of
339 direct clinical benefit to the participants (21 CFR 50.52(a)). For example, dose-monitoring
340 studies that ensure serum levels of an investigational drug remain within a therapeutic range
341 generally would fall under 21 CFR 50.52 when the investigational drug presents the prospect of
342 direct benefit to the enrolled pediatric participants and the investigational drug is administered
343 under the protocol using a dosing regimen (including duration) that offers a sufficient prospect of
344 direct clinical benefit to justify the risks (21 CFR 50.52(a)).

345
346 Multiple-dose PK-PD studies can be designed to offer a prospect of direct benefit, but the dose
347 and duration of exposure to the investigational product should be sufficient to result in potential
348 changes in the clinical manifestations of the condition or in disease-specific biomarkers that
349 reflect a clinical benefit. For example, the duration of the PK-PD study could be extended, or
350 perhaps combined as the lead-in phase to an efficacy trial, to provide a suitable duration of drug
351 exposure that offers a sufficient prospect of direct clinical benefit to justify the risks.³⁵

C. Ethical Justification for Pediatric Pharmacology Studies

352
353
354
355 Adequate information from clinical pharmacology studies to support pediatric dosing is critical
356 to the development of ethically sound confirmatory trials. Inadequate pediatric dosing may lead

³⁵ Roth-Cline, M and RM Nelson, 2015, Ethical Considerations in Conducting Pediatric and Neonatal Research in Clinical Pharmacology, *Curr Pharm Design*, 21:5619-5635.

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357 to failed pediatric clinical trials.³⁶ The FDA considers the public health need for adequate
358 pediatric dosing in its assessment of the ethical propriety of proposed studies.^{37,38}
359

V. THE PEDIATRIC STUDY PLAN DESIGN AND POINTS TO CONSIDER

360
361
362
363 A sponsor who is planning to submit a marketing application (or supplement to an application)
364 for a new active ingredient, new indication, new dosage form, new dosing regimen, or new route
365 of administration is required to submit an iPSP³⁹ unless the drug is for an indication for which
366 orphan designation has been granted.⁴⁰ In addition, a sponsor who is planning to submit, on or
367 after August 20, 2020, an original application for a new active ingredient that is subject to the
368 molecularly targeted cancer drug provision of PREA (i.e., the drug that is the subject of the
369 application is intended for the treatment of an adult cancer and is directed at a molecular target
370 that the FDA determines to be substantially relevant to the growth or progression of a pediatric
371 cancer) is also required to submit an iPSP,⁴¹ regardless of whether the drug is for an indication
372 for which orphan designation has been granted.⁴² By statute, a biosimilar product that has not
373 been determined to be interchangeable with the reference product is considered to have a new
374 active ingredient for purposes of PREA.⁴³
375

376 The submission of the iPSP is intended to encourage sponsors to consider pediatric studies early
377 in product development and, when appropriate, begin planning for these studies. The FDA
378 guidance entitled *Pediatric Study Plans: Content of and Process for Submitting Initial Pediatric*
379 *Study Plans and Amended Pediatric Study Plans* (July 2020) discusses the content of and process
380 for submitting initial and amended PSPs and states that Section 10.1 (Pediatric Pharmacokinetic
381 or Pharmacokinetic/Pharmacodynamic Studies) should include:
382

³⁶ Benjamin, DK, Jr, PB Smith, P Jadhav, JV Gobburu, MD Murphy, V Hasselblad, C Baker-Smith, RM Califf, and JS Li, 2008, Pediatric Antihypertensive Trial Failures: Analysis of End Points and Dose Range, Hypertension, 51(4):834-840.

³⁷ See the FDA guidance entitled *E6(R2) Good Clinical Practice: Integrated Addendum to ICH E6(R1)* (March 2018).

³⁸ This issue is also discussed in the American Academy of Pediatrics Guidelines for the Ethical Conduct of Studies to Evaluate Drugs in Pediatric Populations. See Shaddy, R and SC Denne, 2010, Clinical Report-Guidelines for the Ethical Conduct of Studies to Evaluate Drugs in Pediatric Populations, Pediatrics, 125(4):850-860.

³⁹ See section 505B(e)(1) of the FD&C Act; 21 U.S.C. 355c(e)(1); and section 505B(a)(1)(A) of the FD&C Act; 21 U.S.C. 355c(a)(1)(A).

⁴⁰ See section 505B(k)(1) of the FD&C Act; 21 U.S.C. 355c(k)(1).

⁴¹ See section 505B(e)(1) of the FD&C Act; 21 U.S.C. 355c(e)(1); and section 505B(a)(1)(B) of the FD&C Act; 21 U.S.C. 355c(a)(1)(B).

⁴² See section 505B(k)(2) of the FD&C Act; 21 U.S.C. 355c(k)(2).

⁴³ See section 505B(l) of the FD&C Act; 21 U.S.C. 355c(l).

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- 383 • The type of study/study design
- 384
- 385 • The objectives of the study
- 386
- 387 • The age group and population in which the study will be conducted
- 388
- 389 • The pediatric formulation(s) to be used in the study
- 390
- 391 • The dose ranges to be used in the PK studies
- 392
- 393 • The endpoints and justification (PK parameters; PD parameters)
- 394
- 395 • The existing or planned modeling and simulation to support dose selection and/or study
- 396 design, data analysis, and interpretation for planned pediatric studies
- 397
- 398 • Any planned pharmacogenomic analyses
- 399
- 400 • A justification for the sample size
- 401

402 When designing pediatric clinical studies, sponsors should be mindful that modeling and
403 simulation and pharmacologic considerations are often critical for the successful completion of a
404 study. Modeling and simulation (e.g., PK, PD, and trial simulations) should use all of the
405 information available and be an integral part of all pediatric development programs followed by
406 verification using results from pediatric clinical studies. The following sections are critically
407 important when developing the clinical pharmacology components of a pediatric study plan.

A. Approaches to Pediatric Studies

409 There are several recognized approaches to providing substantial evidence to support the safe
410 and effective use of drugs in pediatric populations.⁴⁴ In some cases, previous data in adults and
411 other pediatric indications can be leveraged to provide this substantial evidence. This concept is
412 often referred to as pediatric extrapolation.

413
414
415
416 Pediatric extrapolation of efficacy is defined as an approach to providing evidence in support of
417 effectiveness of drugs in the pediatric population when it can be assumed that the course of the
418 disease and the expected response to a medicinal product would be sufficiently similar in the
419 pediatric and reference (adult or other pediatric) populations.⁴⁵ Determination of the extent of
420 pediatric extrapolation is predicated on the understanding of the disease and drug effect in the
421 reference (adult or other pediatric) population and their similarity to the target pediatric

⁴⁴ For more information, see the FDA draft guidance entitled *Demonstrating Substantial Evidence of Effectiveness for Human Drug and Biological Products* (December 2019). When final, this guidance will represent the Agency's current thinking on this topic.

⁴⁵ See the FDA guidance entitled *E11(R1) Addendum: Clinical Investigation of Medicinal Products in the Pediatric Population* (April 2018). See also 21 CFR 314.55(a).

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422 population. The data necessary to support efficacy when pediatric extrapolation is considered
423 will depend upon the existing data and the gaps in knowledge that should be addressed.⁴⁶
424 Examples of potential approaches based on the availability and confidence in existing data are
425 discussed in sections 1 through 3 below.

426
427 While it is helpful and provides additional evidence to support extrapolation, formally
428 establishing and documenting similarity in exposure-response in adults and target pediatric
429 population is not a requirement in order to consider some degree of extrapolation. Exposure-
430 response assessments are, however being conducted more frequently in both adult and pediatric
431 patients. Knowledge of exposure-response, when available, can play a critical role in informing
432 the assessment of drug effect similarity between adults and pediatric patients and the
433 acceptability of an exposure-matching approach. In addition, exposure-response information can
434 serve a crucial role in supporting pediatric dose selection, dose optimization and formulation
435 development. When applicable, similarity in exposure-response relationships on a clinically
436 relevant biomarker or an appropriate clinical endpoint can contribute to an assessment of the
437 appropriateness of efficacy extrapolation from adults to pediatric patients.

438
439 Additionally, the extent of the required pediatric safety data can take into consideration prior
440 experience with similar drugs in pediatric populations and the seriousness of the adverse events
441 in adults or in pediatric populations. Usually, additional safety data in the indicated pediatric
442 indication will be needed. See the FDA guidance entitled *E11(R1) Addendum: Clinical*
443 *Investigation of Medicinal Products in the Pediatric Population* (April 2018) for more
444 information. The potential for pediatric patients to have a significantly different incidence,
445 severity, and types of adverse events compared to adults should always be considered.^{47,48}

446 447 *1. PK, Safety, and Efficacy Approach*

448
449 If the disease or disease progression is unique to pediatric patients or its progression and/or
450 response to intervention is undefined or dissimilar to that in adults, then the pediatric
451 development program should use a PK, safety, and efficacy approach. The objectives of the
452 studies in the pediatric program would be to characterize the PK and exposure-response
453 relationships to help optimize pediatric dosing strategies and to provide evidence of effectiveness
454 and safety. A population PK analysis can be conducted using PK data from the efficacy study to
455 confirm PK estimates in the age subgroups.

456

⁴⁶ See the FDA guidance entitled *E11 Clinical Investigation of Medicinal Products in the Pediatric Population* (December 2000) for more information.

⁴⁷ Liu XI, P Schuette, GJ Burckart, DJ Green, J La, JM Burnham, N Rakhmanina, A Robb, SM Huang, and JN van den Anker, 2019, A Comparison of Pediatric and Adult Safety Studies for Antipsychotic and Antidepressant Drugs Submitted to the US FDA, *J Pediatrics*, doi: 10.1016/j.jpeds.2018.12.033.

⁴⁸ Momper JD, Y Chang, M Jackson, P Schuette, S Seo, I Younis, DR Abernethy, L Yao, EV Capparelli, and GJ Burckart, 2015, Adverse Event Detection and Labeling in Pediatric Drug Development: Antiretroviral Drugs, *Ther Inn Reg Sci*, 49(2):302-309.

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457 2. *PK, Safety, and PD/Efficacy Approach*

458
459 This approach should be considered when the disease and intervention are believed to behave
460 similarly in pediatrics and adults, but the exposure-response relationship in pediatrics is either
461 inadequately documented or assumed to not be sufficiently similar to adults. A clinically
462 relevant PD biomarker may be appropriate for purposes of evaluating the evidence of
463 effectiveness and to select pediatric doses. In the absence of a clinically relevant PD biomarker,
464 clinical measures (e.g., symptoms, signs, outcomes) may be appropriate. The number, type, and
465 size of pediatric studies to support a pediatric program depends on the residual uncertainty
466 associated with understanding of similarity of the disease and drug effect.

467
468 For the two approaches described above, response data in pediatric studies should be collected
469 and analyzed. Response or PD data can include biomarkers or clinical endpoints for both safety
470 and effectiveness. The specific endpoints, including those for an exposure-response evaluation,
471 for each drug should be discussed with the Agency. Appropriate endpoint selection and
472 enrichment strategies for the pediatric population in a trial are important. Of note, endpoints that
473 are unique to pediatric participants have been previously associated with failed pediatric trials
474 and should be carefully considered.⁴⁹

475 476 3. *PK and Safety Approach*

477
478 The PK and safety approach should be considered when there is evidence that adults and
479 pediatrics share a sufficiently similar disease course and response to intervention to allow for
480 exposure matching to establish efficacy.

481
482 A PK study should be performed to identify the pediatric dose that will provide an exposure
483 similar to that found to be effective in adults. The antibacterial therapeutic area is a good
484 example of this approach, where the organism is expected to respond to similar systemic
485 concentrations in adults and pediatrics. In this example, the study should focus on identifying
486 the doses in the pediatric setting that would result in exposures similar to those attained in adults.
487 The criteria for determining exposure matching should be prospectively agreed upon with the
488 Agency before initiating these studies.⁵⁰

489
490 Before conducting a PK study in any of these approaches, simulations should be performed to
491 identify initial dosing regimens. Clinical trial simulations may be performed to determine a trial
492 design, sample size, and the appropriateness of an endpoint for the pediatric study. Refining
493 models with available data can help verify assumptions made during the design of the study.

494

⁴⁹ Green DJ, J Burnham, P Schuette, XI Liu, BM Maas, L Yao, SK McCune, J Chen, JN van den Anker, and GJ Burckart, 2018, Primary Endpoints in Pediatric Efficacy Trials Submitted to the US FDA, *J Clin Pharmacol*, 58(7):885-890.

⁵⁰ Mulugeta, Y, JS Barrett, R Nelson, AT Eshete, A Mushtaq, L Yao, N Glasgow, AE Mulberg, D Gonzalez, D Green, J Florian, K Krudys, S Seo, I Kim, D Chilukuri, and GJ Burckart, 2016, Exposure Matching for Extrapolation of Efficacy in Pediatric Drug Development, *J Clin Pharmacol*, 56(11):1326-1334.

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B. Alternative Approaches to Conventional PK Studies

495
496
497 A dedicated PK study with intensive PK sampling may not be necessary in every age group. For
498 example, prior experience with dosing in adolescent participants has demonstrated that
499 knowledge of adult dosing and appropriate dose scaling can be sufficient for some drugs with
500 adequate justification. When a dedicated PK study is not considered essential or cannot be
501 conducted, it may be appropriate to use sparse PK sampling in the safety and/or efficacy studies
502 to confirm dose predictions. Modeling and simulation can also be used, when appropriate, to
503 help to fill these gaps in knowledge. See the FDA guidance entitled *Considerations for the*
504 *Inclusion of Adolescent Patients in Adult Oncology Clinical Trials* (March 2019) for more
505 information.

506
507 Other approaches beyond the use of conventional PK studies with intensive blood sampling may
508 be appropriate in pediatric participants to obtain useful drug exposure information, including:
509

- 510 • Sparse PK sampling with the use of modeling and simulation
- 511
- 512 • Opportunistic approaches that use excess blood collected for laboratory studies⁵¹
- 513
- 514 • Use of alternative specimens:
 - 515
 - 516 ○ Urine and saliva collection are noninvasive. However, the interpretation of drug
 - 517 analyses of either source is complicated and requires careful consideration before
 - 518 use.
 - 519
 - 520 ○ Likewise, tissue or cerebrospinal fluid collected for clinical purposes present both
 - 521 an opportunity and a challenge for the appropriate interpretation of these results
 - 522 in understanding the pharmacokinetics of the drug.
 - 523

524 Modeling and simulation can help reduce the uncertainty about drug dosing in pediatric
525 populations. Model-informed drug development has been applied in regulatory applications for
526 pediatric drug development.⁵² Population PK approaches are commonly used, and
527 physiologically based PK (PBPK) approaches are increasingly applied in pediatric drug
528 development. In addition, quantitative systems pharmacology (QSP) models can help

⁵¹ For more information, see the FDA guidance entitled *General Clinical Pharmacology Considerations for Neonatal Studies for Drugs and Biological Products* (July 2022).

⁵² Bi, Y, J Liu, L Li, J Yu, A Bhattaram, M Bewernitz, R Li, C Liu, J Earp, L Ma, L Zhuang, Y Yang, X Zhang, H Zhu, and Y Wang, 2019, Role of Model-Informed Drug Development in Pediatric Drug Development, Regulatory Evaluation, and Labeling, *J Clin Pharmacol*, 59(S1):S104-S111.

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529 incorporate disease processes.^{53,54} As science and technology continue to advance, in silico and
530 other alternative modeling study methods can provide preliminary data to inform the design and
531 conduct of PK-PD studies for investigational drugs in pediatric populations. For example, the
532 development of a PBPK in silico model that integrates drug-dependent parameters (e.g.,
533 physicochemical properties, hepatic intrinsic clearance, affinities to metabolic enzymes,
534 transporters, and proteins) and system- and age-dependent parameters (e.g., blood flow rate,
535 protein contents, tissue and organ size and composition, and enzyme and transporter abundances
536 and activities) is one possible approach.

537
538 Various modeling approaches have been used in pediatric drug development programs for a
539 variety of purposes, including:

- 540
- 541 • Planning for a first-in-pediatric PK study
- 542
- 543 • Optimizing the study design
- 544
- 545 • Verifying the model in specific age groups
- 546
- 547 • Recommending starting doses
- 548
- 549 • Informing enzyme ontogeny using a benchmark drug
- 550
- 551 • Facilitating covariate analysis for the effects of organ dysfunction or drug interactions in
552 pediatric participants⁵⁵
- 553

554 The model selected should incorporate in vivo PK-PD data obtained in other groups of pediatric
555 and adult participants as well as human volunteer studies, as appropriate. To account for growth
556 across the pediatric population for modeling purposes, refer to standardized growth charts. The
557 Centers for Disease Control and Prevention (CDC) growth charts provide a preliminary
558 assessment of the weight ranges that can be anticipated within specific age groups.⁵⁶ For
559 example, weights can vary 2.5- to 3-fold in healthy children between the 10th percentile at 2
560 years and 90th percentile at age 6 (10.6 kg to 25.3 kg for males) and between the 10th percentile at

⁵³ Momper, JD, GJ Burckart, and P Jadhav, 2013, Applications of Population Pharmacokinetics for Pediatric Drug Development, Pediatric Drug Development: Concepts and Applications, AE Mulberg, D Murphy and LL Mathis, Chichester, UK, John Wiley & Sons Ltd.

⁵⁴ Wang, J, AN Edginton, D Avant, and GJ Burckart, 2015, Predicting Neonatal Pharmacokinetics From Prior Data Using Population Pharmacokinetic Modeling, J Clin Pharmacol, 55(10):1175-1183.

⁵⁵ Leong, R, MLT Vieira, P Zhao, Y Mulugeta, CS Lee, SM Huang, and GJ Burckart, 2012, Regulatory Experience With Physiologically Based Pharmacokinetic Modeling for Pediatric Drug Trials, Clin Pharmacol Ther, 91(5):926-931.

⁵⁶ Centers for Disease Control and Prevention, National Center for Health Statistics, 2000 CDC Growth Charts for the United States: Methods and Development (May 2002), available at: http://www.cdc.gov/nchs/data/series/sr_11/sr11_246.pdf (Accessed September 17th, 2019).

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561 6 years and the 90th percentile at 12 years (17.7 kg to 54 kg in males). Caution should be taken
562 in the use of standardized growth charts as they do not always represent the target pediatric
563 patient population.

564

C. Pediatric Dose Selection

565

566
567 Selecting a dose(s) and an age range should consider the overall benefit/risk profile of the drug.
568 When possible, a range of doses should be studied in the pediatric population.

569

570 Factors for consideration in dose selection include:

571

572 • The similarity of the disease and exposure-response in pediatric and adult groups

573

574 • The relative bioavailability of the new formulation compared to the previous
575 formulations

576

577 • The age and developmental stage of the pediatric population

578

579 • Any pharmacogenomic characteristics of the drug

580

581 • The toxicity of the drug

582

583 • Any PK data from other pediatric populations

584

585 Because there can be limited information on the safety of the dose to be administered to a
586 neonate or infant, the dose range used in initial studies requires careful consideration.⁵⁷ When
587 developmental maturation and body size changes impact dosing, modeling and simulation can
588 help define an initial pediatric dosing in order to adequately minimize the risk for specific age
589 groups. Initial doses within a pediatric age group are typically normalized to body size (e.g.,
590 mg/kg), but developmental maturation can be an additional critical factor to be considered in
591 establishing initial doses in some age groups. In some pediatric participants such as adolescents,
592 body weight or surface area-based dosing are not always necessary. In some cases, final dosing
593 recommendations can include tiered dosing based on weight bands.

594

595 There are situations in which interpolation or scaling can reduce the uncertainty regarding initial
596 pediatric dosing. PK or PD information in certain pediatric age groups can be gained by
597 interpolating or bridging from existing data in adults, pediatric participants in other age groups,
598 or both. However, bridging of data to younger pediatric age groups, particularly neonates,
599 should be done cautiously and confirmed. Significant developmental differences that can exist
600 between young pediatric age groups and older pediatric age groups or adults are associated with
601 considerable differences in metabolism and drug disposition. This difference can lead to an
602 altered dose-exposure relationship and therefore the dose-response relationships.

603

⁵⁷ For more information, see the FDA guidance entitled *General Clinical Pharmacology Considerations for Neonatal Studies for Drugs and Biological Products* (July 2022).

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604 When initial PK studies are not feasible (see section IV), an adaptive design to selecting a dose
605 can be practical for the pediatric clinical studies. Adaptive designs should be prospectively
606 determined. See the FDA guidance entitled *E11(R1) Addendum: Clinical Investigation of*
607 *Medicinal Products in the Pediatric Population* (April 2018) for more information.

608
609 When separate efficacy studies in pediatrics are not conducted (i.e., for the *PK and safety only*
610 approach described in section V.A above), in general, PK studies in the pediatric population
611 should determine how the dosage regimen should be adjusted to achieve the same level of
612 systemic exposure in adults. Differences in intersubject variability in these PK measures and/or
613 parameters between age groups or between pediatric and adult populations should be interpreted
614 with regard to their impact on dosing, safety, and/or efficacy. In these instances, the sponsor
615 should pre-specify the criteria by which exposure matching is acceptable. For example, one
616 approach is to select the appropriate dosing strategy through simulations which result in pediatric
617 exposures within the 5th to 95th percentile shown to be safe and effective in adults.

618
619 Estimating the exposure-response relationship across a range of body-size doses (dose/kg or
620 dose/m²) can be important. For the *PK and PD/efficacy* approaches discussed in section V.A2
621 above, investigating a range of doses and exposures allows for an assessment of those
622 relationships and the development of rational dosing instructions. The sponsor should also
623 consider determining the variability in achieved systemic exposures in the pediatric population in
624 the context of the exposure-response relationships for pharmacodynamics or efficacy.

625
626 When PK-PD data are available, the dose range should account for observed differences in
627 response between adults and the pediatric population, both in terms of exposure and response.
628 For example, there is evidence that pediatric populations are on average less sensitive to
629 antihypertensive drugs than the adult population.⁵⁸ Therefore, pediatric studies could include
630 exposures greater than the highest drug exposure associated with the approved adult dose,
631 provided that prior data about the exposure-response relationship and safety information justify
632 such an exposure. Studies of distinctly different ranges of exposure are desirable to provide
633 sufficient information for the calculation of an optimal dose.

634

D. Pediatric Dosage Formulation

635

636
637 Pediatric formulations that permit accurate dosing and enhance adherence (e.g., palatability) are
638 an important part of pediatric drug development.⁵⁹ See the FDA guidance entitled *E11 Clinical*

⁵⁸ Benjamin, DK, Jr, PB Smith, P Jadhav, JV Gobburu, MD Murphy, V Hasselblad, C Baker-Smith, RM Califf, and JS Li, 2008, Pediatric Antihypertensive Trial Failures: Analysis of End Points and Dose Range, Hypertension, 51(4):834-840.

⁵⁹ Refer to the FDA draft guidance entitled *Use of Liquids and/or Soft Foods as Vehicles for Drug Administration: General Considerations for Selection and In Vitro Methods for Product Quality Assessments* (July 2018) for information on the use of liquids and/or soft foods for drug administration. When final, this guidance will represent the Agency's current thinking on this topic. In addition, refer to the following FDA guidances for more information on assessing the bioavailability and effect of food on a new formulation: *Assessing the Effects of Food on Drugs in INDs and NDAs - Clinical Pharmacology Considerations* (June 2022) and *Bioavailability Studies Submitted in NDAs or INDs - General Considerations* (April 2022).

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639 *Investigation of Medicinal Products in the Pediatric Population* (December 2000) for more
640 information. If there is a pediatric indication, an age-appropriate dosage formulation must be
641 made available for pediatric patients in all relevant age groups.⁶⁰ One way to fulfill this
642 requirement, when the adult formulation is not acceptable for the planned pediatric age range, is
643 to develop and test a pediatric formulation and seek approval for that formulation. To the extent
644 practicable, sponsors should include information in the iPSP regarding planned excipients that
645 will be contained in a pediatric formulation.

646
647 The bioavailability of any formulation used in pediatric studies should be characterized in
648 relation to the adult formulation. In some circumstances, a relative bioavailability study
649 comparing the age-appropriate formulation to the approved drug may be required.⁶¹ These
650 studies are generally performed in adults due to ethical reasons. Potential drug-food or vehicle
651 interactions should be considered, such as those that have been reported with apple juice.⁶²

E. Sample Size

1. Number of Pediatric Participants

652
653
654
655
656
657 Prior knowledge of the disease, exposure, and response from adult and other relevant pediatric
658 data, such as that related to variability, can be used to derive a sample size for ensuring precise
659 parameter estimation. The sponsor should account for all potential sources of variability,
660 including inter-subject and intra-subject variability as well as differences between the adult and
661 pediatric populations when making the final selection of the sample size for each age group.

662
663 The distinct age groups to be studied should be chosen based upon what is known about potential
664 changes in drug response with age, the development of the drug-metabolizing enzymes and
665 excretory mechanisms, as well as safety considerations. Pediatric studies in all age groups
666 should be initiated as early as possible in drug development. The sequential study of age
667 cohorts, starting with the oldest pediatric age group, may be appropriate when there is a clear
668 rationale for doing so. If the drug is intended to be used in newborn infants, the iPSP should
669 specify how premature infants will be considered in the study population.

670
671 Because the selected age groups (strata) will be drug product-specific, the sponsor should discuss
672 the stratification plan, the distribution of the number of pediatric participants within each
673 stratum, and the appropriateness of these strata with the Agency.⁶³ Justification should be
674 provided for the sample size selected. For example, one approach would be to prospectively

⁶⁰ See section 505B(a)(2) of the FD&C Act, 21 U.S.C. 355c(a)(2).

⁶¹ 21 CFR 320.21.

⁶² Abdel-Rahman, SM, MD Reed, TG Wells, and GL Kearns, 2007, Considerations in the Rational Design and Conduct of Phase I/II Pediatric Clinical Trials: Avoiding the Problems and Pitfalls, *Clin Pharmacol Ther*, 81(4):483-494.

⁶³ McMahon, AW, K Watt, J Wang, D Green, R Tiwari, and GJ Burckart, 2016, Stratification, Hypothesis Testing, and Clinical Trial Simulation in Pediatric Drug Development, *Ther Inn Regu Sci*, doi: 10.1177/2168479016651661.

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675 target a 95 percent confidence interval within 60 percent and 140 percent of the geometric mean
676 estimates of clearance and volume of distribution for the drug in each pediatric stratum with at
677 least 80 percent power. Noncompartmental analysis (NCA) based on rich PK sampling,
678 population PK modeling analysis based on sparse PK sampling, or other scientifically justified
679 methods can be applied as appropriate to achieve this precision standard.⁶⁴
680

681 Conceivably, certain disease states might not allow for the recruitment of an adequate number of
682 participants to meet the above standard, and as such, practical considerations should be taken
683 into account in determining the sample size.

2. *Number of Samples Per Participant*

684
685
686 In addition to the number of participants, the number of blood samples collected in the clinical
687 pharmacology study to estimate PK measures and parameters for each individual in the study
688 should be carefully considered. The amount of blood or number of samples possible is very
689 limited in some pediatric participants such as neonates (for more on collection of blood or
690 plasma samples, see section F below). Clinical trial simulations and optimal sampling strategies
691 are recommended to justify the proposed sampling scheme.
692

F. *Sample Collection*

693
694
695 The volume and frequency of blood sampling are often of concern in pediatric studies. Blood
696 samples can be obtained by direct venipuncture, through the use of an indwelling intravascular
697 catheter, or when appropriate, by capillary sampling. Because repeated venipuncture can cause
698 discomfort and bruising at the puncture site, an indwelling intravascular catheter should be used
699 when possible. The volume and frequency of blood sampling may be minimized by using micro-
700 volume drug assays, dried blood spots, and sparse-sampling techniques. See the FDA guidance
701 entitled *Bioanalytical Method Validation* (May 2018) for more information. These types of
702 assays and analysis are especially relevant when studying neonates.⁶⁵ Modern assay techniques
703 allow small sample volumes to be used to determine drug concentrations, but data quality can be
704 affected if the sample volume is insufficient to allow for reanalysis when necessary. Blood
705 samples for analysis should be collected from the circulating blood volume and not from
706 reservoir dead space created by catheters or other devices. Sampling technique is critical when
707 using the available pediatric indwelling intravenous catheters. The time of sample collection,
708 proper sample transportation and storage, and sample handling techniques should be
709 documented. The collection of fluids such as cerebral spinal fluid (CSF) or bronchial fluids can
710 be beneficial when samples are being obtained for clinical purposes. Noninvasive sampling
711 procedures, such as urine and saliva collection, may be sufficient if correlated with outcomes or
712 if the correlation with blood, serum or plasma levels has been documented.
713
714

⁶⁴ Wang, Y, PR Jadhav, M Lala, and JV Gobburu, 2012, Clarification on Precision Criteria to Derive Sample Size When Designing Pediatric Pharmacokinetic Studies, *J Clin Pharmacol*, 52:1601-1606.

⁶⁵ Long, D, G Koren, and A James, 1987, Ethics of Drug Studies in Infants: How Many Samples are Required for Accurate Estimation of Pharmacokinetic Parameters in Neonates?, *J Pediatrics*, 111(6Pt1):918-921.

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715 Samples for DNA should be collected when appropriate, as discussed in section III of this
716 guidance. See also the FDA guidance entitled *Clinical Pharmacogenomics: Premarket*
717 *Evaluation in Early-Phase Clinical Studies and Recommendations for Labeling* (January 2013)
718 for more information.

719

G. Covariates and Phenotype Data

720

721
722 Growth and developmental changes in the pediatric population create substantial changes in the
723 ADME characteristics of a drug. PK measures and parameters for a drug should be described as
724 a function of age and be related to some measure of body size, such as height, weight, or body
725 surface area (BSA). The maturational changes in systems affecting ADME, such as membrane
726 transporters and metabolizing enzymes, should be considered when choosing age groups and
727 doses to study in the pediatric population (see section III).

728

729 The sponsor should, at a minimum, obtain the following covariates for each pediatric participant:

730

- 731 • Age
- 732 • Body weight
- 733 • Height
- 734 • Calculated BMI
- 735 • Gestational age
- 736 • Post-menstrual and postnatal age for neonates⁶⁶
- 737 • Race and ethnicity
- 738 • Sex
- 739 • Laboratory tests reflecting the function of organs responsible for drug elimination
- 740 • Concomitant and recent drug therapy

741

742 The impact of the disease state and obesity upon drug disposition and response should be
743 considered.⁶⁷ Sponsors are encouraged to collect DNA samples in pediatric PK studies under the
744 circumstances described in section III, along with appropriate phenotype information to optimize
745 the interpretation of pharmacogenomics findings. For example, when genotype information is
746 obtained for a cytochrome P450 enzyme, the sponsor should investigate the influence of genetic
747 mutations on pharmacokinetics, pharmacodynamics, and/or dose-response to determine whether
748 genetically defined subsets of patients need special dosing considerations.

749

750 The sponsor should examine the relationship between the covariates and the pharmacokinetics of
751 the drug of interest. The contribution of weight or BSA and age to PK variability should be
752 assessed. Examples of practices for assessing the effect of age on pediatric pharmacokinetics
753 could include:

⁶⁶ See the FDA guidance entitled *General Clinical Pharmacology Considerations for Neonatal Studies for Drugs and Biological Products* (July 2022) for more information.

⁶⁷ Vaughns JD, LS Conklin, Y Long, P Zheng, F Faruque, D Green, J van den Anker, and GJ Burckart, 2018, Obesity and Pediatric Drug Development, *J Clin Pharmacol*, doi:10.1002/jcph.1054.

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- 754
- 755
- 756 • Identifying the accurate relationship between a drug’s pharmacokinetics and body weight
757 or BSA using allometric scaling
 - 758 • Analyzing the residuals versus age, after accounting for body weight or the BSA effect
759 on CL, followed by a more formal analysis exploiting the physiological understanding
760 underlying CL, if appropriate. Testing for other biologically relevant predictive factors
761 for determining the pharmacokinetics of a drug in pediatrics can be important. The
762 covariate analysis may be performed on pooled data sets to allow for comparisons
763 between adults and/or different pediatric subgroups.

1. Immunogenicity

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767 The pharmacokinetics of a drug such as therapeutic proteins can be affected by immunogenicity
768 to the drug. Immunogenicity to the administered product can negatively impact the safety and/or
769 efficacy of the drug. Therefore, assessing the immunogenicity of the relevant drugs and
770 determining its impact on pharmacokinetics, safety, and efficacy are critical components of drug
771 development and post-marketing surveillance. See the following FDA guidances for more
772 information:

- 773
- 774 • *Immunogenicity Assessment for Therapeutic Protein Products* (August 2014)
 - 775
 - 776 • *Immunogenicity Testing of Therapeutic Protein Products - Developing and Validating*
777 *Assays for Anti-Drug Antibody Detection* (January 2019)
 - 778

779 In general, it is not appropriate to apply findings of the immunogenicity potential of a drug from
780 adult populations to pediatric populations; therefore, evaluation of the immunogenicity potential
781 of a drug should be conducted in pediatric trials regardless of the knowledge gained from adult
782 trials.

2. Renal Function

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786 For drugs that are renally cleared, exposures can be impacted by both the maturation of kidney
787 function and renal impairment due to kidney disease. For this reason, pediatric patients with
788 impaired renal function should be recruited for clinical study when it is possible and ethically
789 justifiable to do so. One commonly used equation for the estimation of renal function is the
790 bedside Schwartz equation;⁶⁸ however, in general any widely accepted measurement method
791 (where necessary) or equation for the estimation of renal function in pediatric PK studies is
792 acceptable⁶⁹ and should be described in the protocol and labeling when relevant dose

⁶⁸ Schwartz, GJ, A Munoz, MF Schneider, RH Mak, F Kaskel, BA Warady, and SL Furth, 2009, New Equations to Estimate GFR in Children with CKD, *J Amer Soc Nephrol* 20(3):629-637.

⁶⁹ Muhari-Stark E and GJ Burckart, 2018, Glomerular Filtration Rate Estimation Formulas for Pediatric and Neonatal Use, *J Pediatr Pharmacol Ther*, 23(6):424-431.

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793 adjustments are derived. Sponsors should be aware of the laboratory methods used for the
794 measurement of creatinine, as this can influence which equation is useful.

795
796 Data from adults are generally used to complement the information obtained in pediatrics to
797 characterize the relationship between renal function and pharmacokinetics. Modeling and
798 simulation approaches should be applied to derive dosing recommendations for the entire
799 pediatric age range in which the product will be used.⁷⁰ Generally, for children over the age of 2
800 years, where kidney function maturation is considered complete, the need for dose adjustment
801 should be evaluated and derived based on information evaluated in adults. For children less than
802 2 years of age, the additional impact of renal function ontogeny should be considered.⁷¹
803 Quantitative approaches such as PBPK analysis can also be explored to address dosing needs in
804 these situations. Of note, the application of modeling is limited by current understanding of
805 ontogeny and is particularly challenging in neonates. However, modeling approaches should use
806 all of the clinical information available.

H. Drug-Drug Interactions

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810 In general, evaluations of drug-drug interactions (DDIs) are performed in adults. In some cases,
811 however, the potential or magnitude of a DDI in pediatrics can differ from that observed in
812 adults. Such differences in DDIs in pediatrics compared to adults can potentially be attributed to
813 the ontogeny of metabolizing enzymes and transporters as well as differences in intragastric pH,
814 gastric emptying, intestinal motility, or protein binding. Differences in diet, concomitant
815 medications, drug formulation, and dosing regimen could also contribute to differences in DDIs
816 between adults and pediatrics.⁷²

817
818 Considering potential ethical concerns for standalone DDI studies in pediatrics, quantitative
819 approaches such as PBPK analyses should be explored to address pediatric DDIs during drug
820 development when differences in DDI are expected. Refer to the following FDA guidances for
821 more information:

- 822 • *Clinical Drug Interaction Studies - Cytochrome P450 Enzyme- and Transporter-
823 Mediated Drug Interactions* (January 2020)
- 824
825 • *Physiologically Based Pharmacokinetic Analyses — Format and Content* (September
826 2018)
- 827
828

⁷⁰ For information on studying trial participants with impaired renal function, see the FDA draft guidance entitled *Pharmacokinetics in Patients with Impaired Renal Function — Study Design, Data Analysis, and Impact on Dosing* (September 2020) for general concepts of study design. When final, this guidance will represent FDA’s current thinking on the topic.

⁷¹ Zhang Y, N Mehta, E Muhari-Stark, GJ Burckart, J van den Anker, L Yao, and J Wang, 2019, Pediatric Renal Ontogeny and Applications in Drug Development, *J Clin Pharmacol*, 59(S1):S9-S20.

⁷² Salerno, SN, GJ Burckart, SM Huang, and D Gonzalez, 2019, Pediatric Drug-Drug Interaction Studies: Barriers and Opportunities, *Clin Pharmacol Ther* 105(5):1067-1070.

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829 Planning for DDI evaluations should be included as a section of the iPSP under Pediatric
830 Pharmacokinetic Studies and should address the impact of DDIs on drug dosing in specific age
831 groups. See the FDA guidance entitled *Pediatric Study Plans: Content of and Process for*
832 *Submitting Initial Pediatric Study Plans and Amended Pediatric Study Plans* (July 2020) for
833 more information.

834

I. Sample Analysis

836

837 An accurate, precise, sensitive, specific, and reproducible analytical method to quantify the drug
838 and metabolites in the biological fluids of interest is essential. See the FDA guidance entitled
839 *Bioanalytical Method Validation* (May 2018) for more information. The sponsor should choose
840 a method that is readily adaptable and uses only minimum sample volumes.

841

J. Data Analysis

843

844 The development of PK models should occur throughout the pediatric development program.
845 All prior knowledge, including adult data, should be used to develop initial models which can be
846 adapted as new data become available in pediatric subgroups. There are several basic
847 approaches for performing PK analysis in pediatrics. Population PK and noncompartmental PK
848 approaches are two of the most commonly used; however, novel approaches may be acceptable as
849 justified by the sponsor.

850

1. Population Analysis

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853 A common approach for analyzing data from pediatric clinical pharmacology studies is the
854 population approach to PK analysis. Population PK accommodates rich (intensive) and
855 infrequent (sparse) sampling of blood, serum, or plasma from a larger population than in a
856 compartmental or noncompartmental analysis PK approach to determine the PK parameters.
857 Sparse sampling is generally considered more acceptable for pediatric studies because the total
858 volume of blood sampled in an individual can be minimized. Sampling can even be performed
859 concurrently with clinically necessary blood or urine sampling (e.g., opportunistic PK studies).
860 Because relatively large numbers of pediatric participants are studied, and samples can be
861 collected at various times of the day and repeated over time in a given participant, estimates of
862 both population and individual means, as well as estimates of intra- and inter-subject variability,
863 can be obtained if the population PK study is properly designed. See the FDA guidance entitled
864 *Population Pharmacokinetics* (February 2022) for more information.

865

866 Exposure-response analyses predominantly employ a population analysis approach. Individual
867 analysis is generally not recommended unless responses from a wide range of doses from each
868 participant are available. Modeling of data across all study participants typically provides the
869 best opportunity to describe the exposure-response relationship. See the FDA guidance entitled
870 *Exposure-Response Relationships – Study Design, Data Analysis, and Regulatory Applications*
871 for more information (May 2003).

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2. Noncompartmental Analysis

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875 If consistent with relevant ethical considerations (see Section IV: Ethical Considerations), it may
876 be possible to utilize intensive PK sampling with relatively frequent blood and urine sample
877 collection, when administering either single or multiple doses of a drug to a relatively small
878 group of study participants. Samples are collected over specified time intervals chosen on the
879 basis of absorption and disposition half-lives, and subsequently assayed for either total or
880 unbound concentrations of drug and relevant metabolites. Noncompartmental analysis is a
881 general approach to establish PK statistics and parameters such as AUC, C_{max} , CL, volume of
882 distribution, and half-life, which are descriptive of the concentration of drug or metabolite over
883 time. Data are usually expressed as the means of the relevant measure or parameter and inter-
884 individual variances. In this approach, including a sufficient number of study participants to give
885 a precise estimate of the mean is essential, as discussed in section V.E. If drug administration
886 and sampling are repeated in a participant in the PK study, some understanding of intra-
887 individual variability in PK parameters can be obtained.

K. Clinical Study Report

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890 The clinical study report should follow the FDA guidance entitled *E3 Structure and Content of*
891 *Clinical Study Reports* (January 2013) for the general content and the format of the pediatric
892 clinical study report. The evaluation of exposure-response relationships and the population PK
893 analyses should be included as stipulated in the following FDA guidances:
894

- 895
896 • *Exposure-Response Relationships – Study Design, Data Analysis, and Regulatory*
897 *Applications* (May 2003)
- 898
899 • *Population Pharmacokinetics* (February 2022)

900
901 When submitting PK information, the sponsor should submit data that illustrate the relationship
902 between the relevant PK parameters (e.g., CL unadjusted and adjusted for body size in the
903 manner described in section VI.G) and important covariates (e.g., age, renal function) in addition
904 to the results of noncompartmental analysis.

L. Data Submission

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907 The preferred submission standard for clinical data is the Clinical Data Interchanges Standards
908 Consortium (CDISC) Study Data Tabulation Model (SDTM) standard. Please see the FDA Data
909 Standards Advisory Board⁷³ and the CDER Study Data Standards web sites for more
910 information.⁷⁴ The sponsor should also submit PK and exposure-response data used for
911 modeling and simulation in an SAS.XPT-compatible format.

⁷³ See the FDA Data Standards Advisory Board, available at: <https://www.fda.gov/industry/fda-resources-data-standards>.

⁷⁴ See the FDA Study Data Standards for Submission to CDER, available at: <https://www.fda.gov/industry/study-data-standards-resources/study-data-submission-cder-and-cber>.