
Guidance for Industry

Providing Submissions in Electronic Format — Postmarketing Safety Reports

DRAFT GUIDANCE

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**U.S. Department of Health and Human Services
Food and Drug Administration
Center for Drug Evaluation and Research (CDER)
Center for Biologics Evaluation and Research (CBER)**

**June 2014
Electronic Submissions**

Guidance for Industry

Providing Submissions in Electronic Format — Postmarketing Safety Reports

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**U.S. Department of Health and Human Services
Food and Drug Administration
Center for Drug Evaluation and Research (CDER)
Center for Biologics Evaluation and Research (CBER)**

**June 2014
Electronic Submissions**

Contains Nonbinding Recommendations

Draft — Not for Implementation

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The technical specification associated with this guidance, *Specifications for Preparing and Submitting Electronic ICSRs and ICSR Attachments*, is provided in a separate document and is updated periodically. To ensure that you have the most recent version of the technical specifications document, check the FAERS Electronic Submissions Web page (<http://www.fda.gov/Drugs/GuidanceComplianceRegulatoryInformation/Surveillance/AdverseDrugEffects/ucm115894.htm>).

Guidance for Industry¹

Providing Submissions in Electronic Format – Postmarketing Safety Reports

This draft guidance, when finalized, will represent the Food and Drug Administration's (FDA's) current thinking on this topic. It does not create or confer any rights for or on any person and does not operate to bind FDA or the public. You can use an alternative approach if the approach satisfies the requirements of the applicable statutes and regulations. If you want to discuss an alternative approach, contact the FDA staff responsible for implementing this guidance. If you cannot identify the appropriate FDA staff, call the appropriate number listed on the title page of this guidance.

I. INTRODUCTION

This is one in a series of guidance documents intended to assist applicants making certain regulatory submissions in electronic format to the Center for Drug Evaluation and Research (CDER) and the Center for Biologics Evaluation and Research (CBER) in the Food and Drug Administration (FDA or the Agency). This draft guidance revises and replaces the draft guidance for industry entitled *Providing Regulatory Submissions in Electronic Format – Postmarketing Individual Case Safety Reports*, issued on June 12, 2008 (73 FR 33436). It provides general information pertaining to electronic submission of postmarketing safety reports (individual case safety reports (ICSRs), attachments to ICSR (ICSR attachments)² and other postmarketing safety reports) for the following products:

- Drug products marketed for human use with approved new drug applications (NDAs) and abbreviated new drug applications (ANDAs)
- Prescription drug products marketed for human use without an approved NDA or ANDA
- Biological products, other than vaccines, marketed for human use with approved biologic license applications (BLAs)
- Nonprescription (over-the-counter or OTC) human drug products marketed without an approved application.³

¹ This draft guidance has been prepared by the Office of Business Informatics and the Office of Surveillance and Epidemiology in the Center for Drug Evaluation and Research (CDER) in cooperation with the Center for Biologics Evaluation and Research (CBER).

² See section III of this document for a description of ICSR and ICSR attachments.

³ See the postmarketing safety reporting requirements for:

- NDAs in 21 CFR 314.80 and ANDAs in 21 CFR 314.98;
- prescription drug products marketed for human use without an approved NDA or ANDA in 21 CFR 310.305;
- biological products marketed for human use with BLAs in 21 CFR 600.80; and

33 This guidance does not apply to the following:

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- Vaccines⁴
- Whole blood or components of whole blood⁵
- Lot distribution reports⁶
- Human cells, tissues, and cellular and tissue-based products (HCT/Ps) regulated solely under section 361 of the Public Health Service Act⁷

Postmarketing ICSRs and ICSR attachments sent to CDER and CBER for human drug and biological products addressed by this guidance are processed into the [FDA Adverse Event Reporting System \(FAERS\)](#) database.⁸ CDER is responsible for oversight of the FAERS database and entering information into it for both CDER and CBER. Applicants sending postmarketing ICSRs and ICSR attachments in electronic format to FDA for products regulated by CBER should follow procedures provided for CDER in this guidance and elsewhere.⁹

-
- nonprescription (over-the-counter or OTC) human drug products marketed without an approved application in section 760 of the Federal Food, Drug, and Cosmetic Act (the FD&C Act) (21 U.S.C. 379aa). Section 760 of the FD&C Act provides for mandatory safety reporting for nonprescription human drug products not subject to applications approved under section 505 of the FD&C Act (new drug applications (NDAs) or abbreviated new drug applications (ANDAs)). Accordingly, these requirements apply to all OTC drug products marketed without an approved application, including those marketed under the OTC Drug Monograph Review process (whether or not subject to a final monograph), those marketed outside the monograph system, and including those that have been discontinued from marketing but for which a report of an adverse event was received. These reporting requirements became effective December 22, 2007.

⁴ FDA intends to issue guidance addressing the electronic submission of postmarketing ICSRs for vaccines.

⁵ Blood collection and transfusion facilities report fatalities related to blood and blood components or transfusion under 21 CFR 606.170(b). Information on submitting these reports is available on the Internet at <http://www.fda.gov/BiologicsBloodVaccines/SafetyAvailability/ReportaProblem/TransfusionDonationFatalities/default.htm>.

⁶ Lot distribution reports are not considered postmarketing safety reports; however, under FDA's final rule on electronic safety reporting, such reports are required to be submitted to FDA in electronic format (21 CFR 600.81(b)(1)). FDA intends to issue guidance addressing the submission of these reports.

⁷ Submission of adverse reaction reports for HCT/Ps that are regulated solely under section 361 of the Public Health Services Act is required under 21 CFR 1271.350. Although FDA's final rule on electronic safety reporting does not require that such reports be submitted electronically, FDA encourages electronic submission of these reports, and this guidance may provide useful information to those interested in submitting HCT/P adverse reaction reports electronically.

⁸ In September 2012, the FAERS database replaced the previously used Adverse Event Reporting System (AERS) database. The transition to the FAERS database has been an important step in improving FDA's postmarketing surveillance capabilities. Information regarding the FAERS database is available on FDA's Web site at <http://www.fda.gov/Drugs/GuidanceComplianceRegulatoryInformation/Surveillance/AdverseDrugEffects/default.htm>.

47 Agency guidance on electronic submissions will be updated as necessary to reflect the evolving
48 nature of the technology and the experience of those using this technology. FDA’s guidance
49 documents, including this guidance, do not establish legally enforceable responsibilities.
50 Instead, guidances describe the Agency’s current thinking on a topic and should be viewed only
51 as recommendations, unless specific regulatory or statutory requirements are cited. The use of
52 the word *should* in Agency guidances means that something is suggested or recommended, but
53 not required.

54

55 **II. BACKGROUND**

56

57 On June 10, 2014, FDA issued a final rule requiring that postmarketing safety reports required
58 under 21 CFR 310.305, 314.80, 314.98, 600.80, and 600.81 and section 760 of the Federal Food,
59 Drug, and Cosmetic Act (FD&C Act) (21 U.S.C. 379aa) be submitted to FDA in an electronic
60 format the Agency can process, review, and archive. The final rule also adds 21 CFR 329.100 to
61 address electronic submission of safety reports required by section 760 of the FD&C Act. These
62 requirements are effective as of June 10, 2015.¹⁰

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64 **III. GENERAL INFORMATION ABOUT ICSR SUBMISSION**

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66 An *ICSR* is a description of an adverse drug experience¹¹ related to an individual patient or
67 subject. An ICSR is made up of data elements, such as date of adverse drug experience, name of
68 suspect medical product, and name of manufacturer. These data elements are listed in the
69 relevant regulations. The information described by the data elements should be included in the
70 ICSR submission if available and applicable to the report.

71 *ICSR attachments* include supporting information for ICSRs, such as relevant hospital discharge
72 summaries and autopsy reports or death certificates. ICSR attachments also include published
73 articles for ICSRs based on scientific literature (§§ 314.80(d) and 600.80(d)).

⁹ Further information regarding regulations and guidances related to postmarketing safety reporting can be found on the FDA CDER Web site, Postmarketing Safety Reporting Requirements for Drug and Biologic Products, at <http://www.fda.gov/Drugs/DrugSafety/ucm299833.htm>.

¹⁰ Section 745A(a) of the FD&C Act (21 U.S.C. 379k-1), added by section 1136 of the Food and Drug Administration Safety and Innovation Act (FDASIA) (Pub. L. 112-144), provides that submissions under section 505(b), (i), or (j) of the FD&C Act or section 351(a) or (k) of the Public Health Service Act shall be submitted in such electronic format as specified by FDA in guidance. In section 745A(a), Congress granted explicit statutory authority to FDA to implement the electronic format for submissions requirement by guidance. This grant of authority, however, does not preclude FDA from implementing such requirements by notice and comment rulemaking (5 U.S.C. 553). Accordingly, at this time, even though FDA has concluded that certain submissions that are addressed in this final rule are also within the scope of section 745A(a), FDA has determined that it is appropriate to amend the regulations on the submission of postmarketing safety reports to remove references to paper submissions and to specify that such reports be submitted in an electronic format that FDA can process, review, and archive. This draft guidance, when finalized, will represent the Agency’s current thinking on certain topics associated with that rulemaking. FDA may consider, at a future date, whether to include information pertaining to submission of postmarketing safety reports in electronic format in guidance under section 745A(a) of the FD&C Act.

¹¹ For purposes of this draft guidance, the term *adverse drug experience* includes an adverse experience associated with use of a biological product.

74 This section addresses general information related to the electronic submission of *initial and*
75 *followup ICSRs and ICSR attachments* for the types of reports listed below. The procedures for
76 electronic submission of initial and followup ICSRs and ICSR attachments for all of these types
77 of reports are the same.

- 78 • 15-day Alert reports (§§ 310.305(c), 314.80(c)(1), and 600.80(c)(1))
- 79 • ICSRs for serious, expected and nonserious adverse drug experiences
80 (§§ 314.80(c)(2)(ii)(B) and 600.80(c)(2)(ii)(B))
- 81 • Serious adverse event reports required by section 760 of the FD&C Act

82

83 **A. Parts of an ICSR Submission**

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85 For purposes of this discussion of electronic submissions, an initial or a followup ICSR
86 submission is considered to have two parts:

87

- 88 1. ICSR
- 89 2. ICSR attachments, if applicable

90

91 **Followup ICSRs** should provide a complete picture of the current understanding of an adverse
92 drug experience, rather than providing only the changes and/or updates to an ICSR.
93 Accordingly, followup ICSRs should include information about an adverse drug experience that
94 has been previously reported as an initial ICSR along with any new information. Any ICSR
95 attachments submitted with an initial ICSR (e.g., literature articles, hospital discharge
96 summaries) should not be resubmitted with a followup ICSR. See section III.D for information
97 on using unique case identification numbers to ensure that initial ICSRs and followup ICSRs are
98 linked.

99

100 **B. Options for Electronic Submission of ICSRs to FDA**

101

102 FDA provides two options for electronic submission of ICSRs to FAERS: (1) direct submission
103 through the Electronic Submissions Gateway (ESG) and (2) submission through the Safety
104 Reporting Portal (SRP). Direct database-to-database submission through the ESG is described
105 on our [FAERS Electronic Submissions](#) Web page.¹² This option involves direct transmission of
106 ICSRs from a firm's database to FDA through the ESG. The ESG is a central transmission point
107 for sending information electronically to the FDA. Once received through the ESG, the
108 submitted reports are processed into the FAERS database.

109

110 Submission of safety reports through the SRP is described on the [FDA SRP](#) Web Page.¹³ To use
111 the SRP, the ICSR information is entered manually into a Web-based form and then submitted to
112 FDA to be uploaded into the FAERS database.

¹² The FAERS Electronic Submissions Web page is available at <http://www.fda.gov/Drugs/GuidanceComplianceRegulatoryInformation/Surveillance/AdverseDrugEffects/ucm115894.htm>.

¹³ The FDA SRP Web page is available at <http://www.safetyreporting.hhs.gov>.

113
114 **C. Technical Specifications for Electronic Submission of ICSRs**
115

116 ICSRs and ICSR attachments must be submitted to FDA in an electronic format that we can
117 process, review, and archive. For instructions on organizing, preparing, and submitting ICSRs
118 and ICSR attachments using the direct submission method, see the technical specifications
119 document entitled “Specifications for Preparing and Submitting Electronic ICSRs and ICSR
120 Attachments” available on the [FAERS Electronic Submissions](#) Web page. The technical
121 specifications document is incorporated by reference into this draft guidance document and
122 addresses data elements, electronic transport format, and other aspects of the ICSR and ICSR
123 attachment that FDA currently accepts when reports are submitted using the direct submission
124 method. Information on how to submit ICSRs and ICSR attachments through the SRP is
125 available on the [FDA SRP](#) Web Page.
126

127 **D. Unique Case Identification Numbers for Initial and Followup ICSRs**
128

129 Postmarketing safety reporting often involves submitting a series of reports consisting of the
130 initial ICSR and followup ICSRs, along with any associated attachments, over the life cycle of
131 an individual case. To avoid duplicate ICSRs in the FAERS database, reports for all product
132 types addressed in this guidance should have a unique case identification number.¹⁴ Because we
133 need to match followup ICSRs with the initial ICSR, it is important that the unique case
134 identification number used for the initial ICSR be included in any followup ICSRs when reports
135 are transmitted directly through the ESG. Thus, the initial ICSR and all of its followup ICSRs
136 will be linked in FAERS, regardless of the time or method of transmission. For further
137 information, see the section on identification numbers for initial and followup ICSRs in the
138 technical specifications document entitled “Specifications for Preparing and Submitting
139 Electronic ICSRs and ICSR Attachments” available on the [FAERS Electronic Submissions](#) Web
140 page.
141

142 When the initial ICSR is submitted through the SRP, users will be able to return to the initial
143 ICSR and submit followup reports as more information about the reported adverse experience
144 becomes available. Users may log in to their SRP accounts, locate the ICSR record, and modify
145 or add to the initial ICSR to create a followup submission. Users may submit as many followup
146 reports as necessary. More detailed information on how to modify or add to an initial ICSR is
147 provided below in section III. G.
148

149 **E. Submitting Labeling and Labels**
150

151 Under the final rule, for prescription drugs marketed for human use without an approved
152 application, each ICSR required under § 310.305 must include a copy of the current content of

¹⁴ See §§ 310.305(d), 314.80(f), 329.100(b), 600.80(f), and 600.80(g). The unique case identification number is referred to as Manufacturer Report Number on the Form FDA 3500A. The unique case identification number is used to track ICSRs and is distinct from the unique code that should be assigned to protect the identity of the patient (under §§ 310.305(f), 314.80(i), 329.100(d), and 600.80(h)).

153 labeling, unless it is already on file at FDA (§ 310.305(c)(1)). For nonprescription human drug
154 products marketed without an approved application, each ICSR required under section 760 of the
155 FD&C Act must be accompanied by a copy of the label on or within the retail package of the
156 drug (21 U.S.C. 379aa(b)(1)). Labeling and labels should be submitted as ICSR attachments,
157 unless already on file at FDA.¹⁵ Persons submitting reports can satisfy the requirement to
158 include labeling or labels by referencing the Structured Product Labeling (or SPL) file submitted
159 through the electronic drug registration and listing system.¹⁶

160 **F. Notification of Initial Electronic ICSR Submission**

161 Before submitting an ICSR in electronic format to FDA for the first time, whether through the
162 ESG or SRP, you should notify the FAERS Electronic Submission Coordinator of your intent at
163 faersesub@fda.hhs.gov. The FAERS Coordinator will assist you to ensure that all steps have
164 been completed for successful submission of ICSRs. It is not necessary to contact the FAERS
165 Coordinator before submitting ICSRs subsequently in electronic format.

166 **G. Sending in Submissions**

167 ICSRs and ICSR attachments should be submitted to FDA through FDA’s ESG or the SRP,
168 which are open 24 hours a day, 7 days a week. ICSR attachments should be submitted to FDA
169 either at the same time that the associated ICSR is submitted to FDA or after the associated ICSR
170 is submitted to FDA. Once received either through the ESG or the SRP, the ICSRs will be
171 processed into FAERS.

172 For direct transmission through the ESG of ICSRs for drug and biological products covered by
173 this guidance, an account with FDA’s ESG should be created, if not previously established.¹⁷ To
174 establish an account with FDA’s ESG and for further information on providing submissions
175 using the ESG, refer to <http://www.fda.gov/esg>. To send ICSRs for drug and biological products
176 covered by this guidance through the SRP, an account with FDA’s SRP should be created. For
177 assistance in establishing an account, contact the FAERS Electronic Submissions Coordinator at
178 faersesub@fda.hhs.gov. Further information about creating an SRP account is also available on
179 the [FDA SRP](#) Web Page.

¹⁵ Labeling and labels are already on file at FDA if they were submitted to FDA in Structured Product Labeling (SPL) format as part of the electronic drug establishment registration and listing process.

¹⁶ See the guidance for industry entitled *Providing Regulatory Submissions in Electronic Format – Drug Establishment Registration and Drug Listing* at <http://www.fda.gov/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/default.htm> and FDA’s Web site on Structured Product Labeling Resources at <http://www.fda.gov/ForIndustry/DataStandards/StructuredProductLabeling/default.htm>. We update guidances periodically. To make sure you have the most recent version of a guidance, check the FDA Drugs guidance Web page at <http://www.fda.gov/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/default.htm>.

¹⁷ Most entities will already have established an ESG account to comply with the establishment registration and drug listing requirements.

186 **H. Notification of Receipt of Submissions by the FDA**

187
188 *1. Direct Submission Through the ESG*

189
190 Once a submission (one or more ICSRs or ICSR attachments) reaches the ESG and is
191 successfully recognized and decrypted, an ESG message delivery notice (MDN) is sent to the
192 submitter. The date of this MDN serves as the official FDA receipt date of each successfully
193 transmitted ICSR and ICSR attachment in the submission. See [FDA's ESG](#) Web site for further
194 information about receipt of submissions through the ESG.¹⁸

195
196 After receipt of the submission, the ICSR or ICSR attachments are processed into the FAERS
197 database, and a second automated acknowledgement message (FAERS acknowledgement) is
198 sent to the submitter via the ESG. The FAERS acknowledgement provides the sender the status
199 of each ICSR or ICSR attachment in the transmission. We expect that you will receive your
200 ESG MDN and FAERS acknowledgements within 24 hours after you have submitted an ICSR or
201 ICSR attachment to the ESG. Any ICSR or ICSR attachment that FDA is not able to load into
202 the FAERS database should be corrected by the sender and resubmitted within the required
203 reporting time frame. The receipt date of the corrected resubmission serves as the official FDA
204 receipt date of the report.

205
206 If your ICSR is submitted to FDA using the ESG and your ICSR attachments are submitted on
207 physical media, the ESG MDN acknowledgement for the ICSR serves as the official FDA
208 receipt date of the ICSR, and the date that FDA's Central Document Room receives the physical
209 medium containing the ICSR attachments serves as the official FDA receipt date of the ICSR
210 attachments. Even though the ICSR and ICSR attachments can be received by FDA on different
211 days, they must be submitted to the Agency within the time periods specified in FDA regulations
212 and the FD&C Act. Please plan your submissions accordingly.

213
214 Additional information on the receipt date of submissions is available in the guidance for
215 industry entitled [Providing Regulatory Submissions in Electronic Format – Receipt Date](#).¹⁹

216
217 *2. Submission Through the SRP*

218
219 After the ICSR and/or ICSR attachments have been submitted, they are processed into the
220 FAERS database, and an acknowledgement message (SRP acknowledgement) is sent to the user.
221 The SRP acknowledgement provides the user the status of the submission and indicates whether
222 or not it was accepted into the FAERS database. We expect that the user will receive the SRP
223 acknowledgement immediately after the ICSR or ICSR attachment has been sent through the
224 SRP. Any ICSR or ICSR attachment that FDA is not able to load into the FAERS database

¹⁸ FDA's ESG Web page is available at
<http://www.fda.gov/ForIndustry/ElectronicSubmissionsGateway/ucm113223.htm>.

¹⁹ The draft guidance is available at
<http://www.fda.gov/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/default.htm>.

225 should be corrected by the user and resubmitted within the required reporting time frame. The
226 receipt date of the corrected resubmission serves as the official FDA receipt date of the report.
227

228 **I. Contingencies If the ESG, FAERS, or SRP Is Temporarily Unavailable**
229

230 As stated previously, we expect that you will receive your ESG MDN, FAERS
231 acknowledgement, or SRP acknowledgement, as appropriate, within 24 hours after you have
232 submitted an ICSR or ICSR attachment. If you do not receive the acknowledgement(s) within 24
233 hours, you should first check the “ESG System Status” on FDA’s Web site at
234 <http://www.fda.gov/esg> to determine whether we are experiencing any problems with the ESG or
235 the SRP.
236

- 237 • **If the ESG is functional**, you should contact the FAERS Electronic Submission
238 Coordinator at faersesub@fda.hhs.gov to determine why you have not received your
239 acknowledgements.
240
- 241 • **If the ESG is not functional** for more than 48 hours and you decide to meet your
242 regulatory requirements by submitting your ICSRs or ICSR attachments on physical
243 media, you should **not** resubmit the ICSRs to FDA using the ESG or SRP when it
244 becomes functional. In this case, the official FDA receipt date of the ICSRs will be the
245 date the physical media arrives at the Agency.
246
- 247 • **If the ESG is functional but FAERS is not functional**, we intend to load your ICSRs or
248 ICSR attachments into FAERS as soon as FAERS is functional. At that time, you should
249 receive a FAERS acknowledgement. You should **not** submit your ICSRs or ICSR
250 attachments to us by other means (i.e., physical media). The ESG MDN
251 acknowledgement for the ICSR or ICSR attachments will serve as the official FDA
252 receipt date of the ICSR.
253
- 254 • **If the SRP is not functional**, you should contact the FAERS Electronic Submission
255 Coordinator at faersesub@fda.hhs.gov for assistance.
256
- 257 • If the ESG, SRP, and/or FAERS is not functional and the FDA receipt date for
258 resubmission of your ICSRs or ICSR attachments does not meet our regulatory
259 requirements because the ESG, SRP and/or FAERS is not functional, we intend to work
260 with you to reset the receipt date. In this case, you should keep relevant documentation
261 for compliance purposes (i.e., evidence of submission of your ICSRs or ICSR
262 attachments within the required time frame).
263
- 264 • If you submit ICSRs or ICSR attachments to the ESG that we are unable to load into the
265 FAERS database because you did not use data elements and electronic transport formats
266 that FDA supports, the FAERS acknowledgement should indicate that we could not load
267 these ICSRs into FAERS. The acknowledgement also should indicate which, if any,
268 ICSRs or ICSR attachments that you sent to the ESG at the same time were processed
269 into FAERS. You should resubmit to us only those ICSRs or ICSR attachments that were
270 not processed into FAERS. Your resubmission should be given a different file name than

271 the original submission and should take place within the required reporting timeframe.
272 The date of the ESG MDN acknowledgement for the resubmission will serve as the
273 official FDA receipt date of the ICSR or ICSR attachments.
274

275 *Physical Media as a Backup Method*

276
277 On occasion, it may be necessary to send an ICSR and/or ICSR attachment in electronic format
278 to FDA using appropriate physical media. FDA recommends that physical media be **used only**
279 **as a backup method for electronic submission of ICSRs** when the ESG is down for more than
280 48 hours. FDA recommends that you contact the FAERS Electronic Submission Coordinator at
281 faersesub@fda.hhs.gov if you are considering sending ICSR files on physical media. For CBER
282 regulated biologics, companies should contact the CBER Electronic Submissions Director at
283 esubprep@fda.hhs.gov.
284

285 For submissions sent on physical media, the Agency determines the receipt date as it does with
286 other types of submissions sent to the FDA on paper (i.e., receipt date is the date it arrives by
287 mail at the Agency.) The Agency intends to contact you if there are problems with the format of
288 the report or if it does not process properly into FAERS. We intend to contact you by telephone
289 or email within 3 working days after we receive your report to describe the problem and request
290 a resubmission of the report in the proper format. This resubmission should take place as soon as
291 possible. The receipt date of the resubmission will serve as the official FDA receipt date of the
292 report.
293

294 **IV. POSTMARKETING SAFETY REPORTS OTHER THAN ICSRs**

295
296 For purposes of this discussion of electronic submissions, a postmarketing periodic report (§§
297 314.80(c)(2) and 600.80(c)(2)) is considered to have three parts:
298

- 299 1. Descriptive information
- 300 2. ICSR(s)
- 301 3. ICSR attachment(s), if applicable

302
303 Submission of ICSR(s) and ICSR attachment(s) is addressed in section III above. The
304 *descriptive information* portion of the periodic adverse drug experience report (PADER) required
305 under § 314.80(c)(2)(ii)(A) or periodic adverse experience report (PAER) required under §
306 600.80(c)(2)(ii)(A) should be submitted as a portable document format (PDF) file to section
307 5.3.6 of the [Electronic Common Technical Document \(eCTD\)](#).²⁰ *FDA is unable to accept*
308 *submission of ICSRs to the eCTD* because ICSRs submitted to the eCTD cannot be processed
309 into the FAERS database.
310

²⁰ Information regarding the eCTD is available on FDA's Web site at
[http://www.fda.gov/Drugs/DevelopmentApprovalProcess/FormsSubmissionRequirements/ElectronicSubmissions/
ucm153574.htm](http://www.fda.gov/Drugs/DevelopmentApprovalProcess/FormsSubmissionRequirements/ElectronicSubmissions/ucm153574.htm).

311 **V. WAIVER REQUESTS**

312
313 Any person required to submit a postmarketing safety report under §§ 310.305, 314.80, 314.98,
314 600.80, 600.81, or section 760 of the FD&C Act may ask FDA to waive temporarily the
315 requirement that the safety report be submitted in electronic format.²¹ We anticipate that
316 temporary waivers will be needed only in rare circumstances.

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318 **A. Content of Waiver Requests**

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320 The request to waive the requirement to submit reports in electronic format must be made in
321 writing, in a single letter and should reference all products (with or without applications) that
322 would be covered by the electronic submission waiver. The waiver request should include the
323 reason for the request (i.e., information justifying the waiver). Reasons could include, for
324 example, acts of nature, widespread internet outages, and temporary issues with an applicant’s
325 adverse event database(s). The waiver request also should include a proposed end date for the
326 waiver and a description of any proposed alternative reporting method, as relevant to the
327 circumstances. Potential alternative reporting methods could include (but are not limited to)
328 physical media and paper (i.e., Form FDA 3500A). The waiver request should be clearly titled
329 **“WAIVER REQUEST – POSTMARKETING SAFETY REQUIREMENTS”** in bold capital
330 letters at the top of the first page of the submission.

331
332 **B. Where to Submit Waiver Requests**

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334 For drug products (with or without an approved application) and licensed biological products
335 regulated by CDER, waiver requests should be addressed to:

336
337 Director
338 Office of Surveillance and Epidemiology
339 Central Document Room
340 Center for Drug Evaluation and Research
341 Food and Drug Administration
342 5901-B Ammendale Road
343 Beltsville, MD 20705-1266

344
345 For licensed biologic products regulated by CBER, waiver requests should be addressed to:

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347 Document Control Center
348 Center for Biologics Evaluation and Research
349 Food and Drug Administration
350 10903 New Hampshire Avenue
351 Building 71, Room G112
352 Silver Spring, MD 20993-0002

²¹ Requests for waivers under §§ 310.305(e)(2), 314.80(g)(2), or 329.100(c)(2) should be submitted as described in this guidance. Requests for waivers under §§ 600.80(h)(2) or 600.81(b)(2) must be submitted in accordance with § 600.90 and should be submitted as described in this guidance.

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C. FDA Response to Waiver Requests

FDA reviews waiver requests on a case-by-case basis. FDA intends to respond in writing to the requestor,²² stating whether or not the waiver is granted. If the waiver is granted, FDA intends to also include in its response letter a description of the alternative submission method(s) the Agency intends to accept. **Waivers of the requirement to submit reports in electronic format, if granted, will be temporary.**

²² FDA intends to contact the individual who submitted the waiver request unless an alternate contact person is provided.