

## **Building a National Capability**

to Monitor and Assess Medical Countermeasure Use in Response to Public Health Emergencies

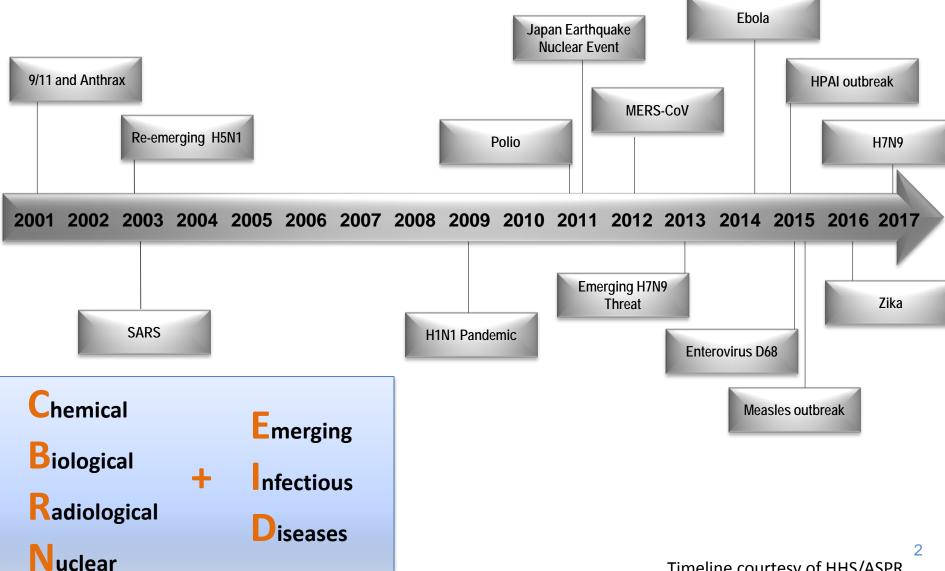
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# Public Health Emergencies (PHE)





## The Problem



The U.S. government has a limited capacity to rapidly collect and analyze PHE medical countermeasure (MCM) safety and effectiveness data, especially during a PHE response.





## FDA's MCM Roles



- Facilitating development of and access to MCMs
  - e.g., Animal Rule
- Legal mechanisms (e.g., EUA, IND, IDE, Expanded Access)
- Consumer protection
- Collaboration
- Monitoring MCM use for safety and effectiveness



## Traditional Medical Product Lifecycle



Discovery

**Preclinical** 

Clinical Development

BLA NDA PMA

Post-Market

Regulatory

**Pre-IND\*** 

IND Review
Phase 1 Phase 2 Phase 3

Phase 4
Marketing

**Basic Research** 

Analytical Validation

Feasibility Analysis Clinical Validation

Data Analysis

Submit/ Review

<sup>\*</sup> Pre-submission for medical devices

## PHE MCM Lifecycle Challenges



Preclinical only: little/no human data

Affected population only available during PHE

Pipeline: early R&D

Postmarketing commitments/ requirements

No available MCMs

Animal Rule Human efficacy tests unethical

# How is assessment different in a public health emergency?

#### PHE

- Intent respond and mitigate
- Unplanned / unexpected
- Uncontrolled or no data collection
- Large numbers of individuals
- Simultaneous administration / multiple products
- Rapid decision-making / response
- Little or no tracking / monitoring
  - Lack of primary provider oversight / interaction
- Limited reporting or information dissemination

#### **TRADITIONAL R & D**

- Intent generalizable knowledge
- Planned / deliberate
- Well-controlled clinical trials
- Smaller numbers of individuals
- Stepwise progression / single product
- Careful decision-making / time
- Strict oversight and monitoring
  - Informed consent / process
  - IRB review and approval
  - Adverse event reporting



#### **Preparedness**



Possible Threat



Data

**Collection** 



Incident / Event

Response

Threat Identified

## **H1N1**

Cases reported in Mexico April 2009

CDC starts candidate

vaccines

**EMERGENCY** 

Apr. 21

CDC starts releasing MCMs from SNS

Discussions well underway:

- Vaccine EUA/lic.
- Vaccine safety
- Antivirals

May 2009

Resistance to oseltamivir & zanamivir found July 2009

FDA
approves 4
H1N1
vaccines
Sept. 2009

Peramivir EUA Oct. 2009



**Apr. 26** 







CDC confirms US cases Apr. 15

US declares PHE Apr. 26

WHO declares
PHEIC
Apr. 25

FDA issues 1<sup>st</sup> EUAs for flu antivirals & diagnostics

Apr. 27

Vaccine distribution planning well underway June 2009 NIH starts
clinical trials
July 2009

NIH
announces
trial results
Sept. 2009

ACIP meeting for recommendations
July 2009

#### Sources:

FDA 2009 H1N1 (Swine) Flu Page (<u>archived</u>) H1N1 EUAs – <u>Archived Information</u> (FDA)









# **Progress to Date**









The National

Academies of











**SCIENCES** 

MEDICINE

**ENGINEERING** 













CIADMs

2012

Regulatory & Quality Affairs

2006

ADS Modeling Hub

2009

Fill Finish Mfg. Network

2013

Nonclinical Development Network

Clinical Studies Network

2014

2011

### What more can we do?



- EHR capabilities
- Handhelds
- Linking clinical trial networks

- Machine learning
- Social media / crowdsourcing
- "Smart" tech



# Our Charge



How do we leverage and coordinate all of this during a PHE response—our only opportunity to collect safety and efficacy data for MCMs?





#### Resources



- MCM Monitoring and Assessment (new page)
  - https://www.fda.gov/EmergencyPreparedness/Counterterrorism/MedicalCountermeasures/MCMIssues/ucm561377.htm
- FDA Medical Countermeasures Initiative (MCMi)
  - https://www.fda.gov/medicalcountermeasures
- Emergency Use Authorization of Medical Products and Related Authorities – Jan. 2017 Guidance
  - https://www.fda.gov/RegulatoryInformation/Guidances/ucm125127.htm
- PAHPRA (Public Law 113-5)
  - http://www.gpo.gov/fdsys/pkg/PLAW-113publ5/pdf/PLAW-113publ5.pdf
- MCM emergency use authorities (EUA, etc.)
  - http://www.fda.gov/EmergencyPreparedness/Counterterrorism/MedicalCountermeasures/ MCMLegalRegulatoryandPolicyFramework/ucm411432.htm



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